### IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF ALABAMA SOUTHERN DIVISION

AMERICA'S FRONTLINE	)
DOCTORS, et al,	)
	)
Plaintiffs,	)
	)
<b>v.</b>	) Case No. 2:21-cv-702-CLM
	)
The UNITED STATES OF AMERICA,	)
et al,	)
	)
Defendants.	

### PLAINTIFFS' REPLY TO DEFENSE MOTION TO DISMISS

Come now the Plaintiffs, through their undersigned counsel, and respectfully submit the following as a reply to the Defendants' motion to dismiss the amended complaint filed herein.

### **SUMMARY**

This case is based upon recent events. In December, 2020, the HHS Secretary began the process for approving 3 COVID-19 vaccines, one produced by Pfizer, Inc., another by Johnson & Johnson/Janssen, and the last by Moderna. At first, public officials sought to persuade Americans to voluntarily "take the jab," but President Biden changed his mind on September 9, 2021, and issued two Executive Orders, Executive Order 14042 ("EO 14042", ECF 37-1) and Executive Order 14043 ("EO 14043", ECF 37-2) that provided the legal foundation for other "requirements" to

address and hopefully remedy the current COVID-19 pandemic. Based on these Executive Orders, the Safer Federal Workforce Task Force ("SFWTF") has promulgated several "Guidelines" applicable to federal civilian employees as well as employees of government contractors that dictate vaccines, mask wearing, and "social distancing." Further, deadlines have been set regarding when these employees must be vaccinated, must wear masks in certain situations, and must engaged in "social distancing." These requirements were in place when the Plaintiffs amended complaint (ECF 32-1) was filed herein.

Plaintiffs Joseph Makowski, Lyle Bloom, Ellen Millen, Jody Sobczak, Michael Nelson and Joseph Leahy work for either government agencies or government contractors, and these employers have set conditions for further employment: they must get vaccinated, or in lieu thereof, they must submit and obtain an "accommodation" in lieu of vaccination. Furthermore, especially if they get an accommodation, they must wear masks and engage in social distancing.

This reply addresses just the circumstances of three of the Plaintiffs, Joseph Makowski (who is employed by a government contractor), Michael Nelson and Joseph Leahy (who both are employed by a government agency, NASA). All three of these Plaintiffs have been required to comply with the dictates of the several Guidelines issued by the SFWTF. They have been required to submit paperwork to their employers in order to secure an accommodation. Makowski has been granted an

accommodation, but Nelson and Leahy have not. But the important fact relevant here is that these Plaintiffs (as well as the others) are currently experiencing the implementation of the above mentioned Executive Orders and the Guidelines based thereon. Because the Plaintiffs are so being subjected to these mandates, they have the constitutional standing to maintain this lawsuit.

The defense contends otherwise and challenges by means of their motion the Plaintiffs standing. The argument of the defense is perhaps imaginative, but it is still incorrect. By rephrasing the factual basis for the Plaintiffs standing and limiting it to just a complaint about being forced to take vaccines, the defense asserts that standing for the Plaintiffs is absent and consequently their amended complaint must be dismissed.

But this is a flawed argument best demonstrated and exposed by means of a hypothetical illustration. Suppose that a criminal defendant had been convicted of a heinous crime and sentenced to be "shot at dawn." In the early morning of the day of execution, some deputies go to the jail but drag out the wrong party, a man simply awaiting trial for shop-lifting, and it is this man who gets executed.

The defense's argument about standing leads to some illogical and improper conclusions. Suppose in the above example, the lawyer for the man about to be shot files a lawsuit in the local court attempting to enjoin the execution of his client. The argument of the defense that is asserted here would, in this hypothetical example, be

that an injunction could not be granted to stop the execution of the wrong man who lacked standing. Moreover, the defense contends that the only remedy in a case like this fictitious example is a lawsuit by the executed man's estate for wrongful death. However, such a plaintiff need not wait for "Damocles's sword ... to actually fall on" him "before the court will issue an injunction." *League of Women Voters of U.S. v. Newby*, 838 F.3d 1, 8–9 (D.C. Cir. 2016).

### THE PLAINTIFFS DO HAVE STANDING

President Biden's EO 14042 is applicable to government contractors and their employees, and it directed the SFWTF to issue a "Guidance" that would mandate that the contracts of the federal government with private contractors be amended to include provisions compelling several measures to address the current COVID-19 pandemic. The foundation for these measures was set forth in EO 14042:

Section 1. *Policy*. This order promotes economy and efficiency in Federal procurement by ensuring that the parties that contract with the Federal Government provide adequate COVID–19 safeguards to their workers performing on or in connection with a Federal Government contract or contract-like instrument as described in section 5(a) of this order. These safeguards will decrease the spread of COVID–19, which will decrease worker absence, reduce labor costs, and improve the efficiency of contractors and subcontractors at sites where they are performing work for the Federal Government. Accordingly, ensuring that Federal contractors and subcontractors are adequately protected from COVID–19 will bolster economy and efficiency in Federal procurement.

Sec. 2. Providing for Adequate COVID-19 Safety Protocols for Federal Contractors and Subcontractors. (a) Executive departments and agencies, including independent establishments subject to the Federal Property and

Administrative Services Act, 40 U.S.C. 102(4)(A) (agencies), shall, to the extent permitted by law, ensure that contracts and contract-like instruments (as described in section 5(a) of this order) include a clause that the contractor and any subcontractors (at any tier) shall incorporate into lower-tier subcontracts. This clause shall specify that the contractor or subcontractor shall, for the duration of the contract, comply with all guidance for contractor or subcontractor workplace locations published by the Safer Federal Workforce Task Force (Task Force Guidance or Guidance), provided that the Director of the Office of Management and Budget (Director) approves the Task Force Guidance and determines that the Guidance, if adhered to by contractors or subcontractors, will promote economy and efficiency in Federal contracting.

The current Task Force "Guidance" that implements EO 14042 is dated November 10, 2021, and relevant provisions thereof provides:

Pursuant to this Guidance, and in addition to any requirements or workplace safety protocols that are applicable because a contractor or subcontractor employee is present at a Federal workplace, Federal contractors and subcontractors with a covered contract will be required to conform to the following workplace safety protocols:

- 1. COVID-19 vaccination of covered contractor employees, except in limited circumstances where an employee is legally entitled to an accommodation;
- 2. Compliance by individuals, including covered contractor employees and visitors, with the Guidance related to masking and physical distancing while in covered contractor workplaces; and
- 3. Designation by covered contractors of a person or persons to coordinate COVID-19 workplace safety efforts at covered contractor workplaces.

Thus, this Guidance compels government contractors to perform the following in reference to their employees: (1) require "COVID-19 vaccination of covered contractor employees"; (2), in lieu of compelling a vaccination, establish procedures

<sup>&</sup>lt;sup>1</sup> See:

https://www.saferfederalworkforce.gov/downloads/Guidance%20for%20Federal%20Contractors Safer%20Federal%20Workforce%20Task%20Force 20211110.pdf

wherein those employees who are "legally entitled to an accommodation" may obtain such, and (3) establish procedures for "masking and physical distancing while in covered contractor workplaces." If employees of government contractors are being subjected to any of these three requirements, it is clear that the employer contractor is implementing this Guidance required by EO 14042.

Although having a different foundation and basis, civilian employees of the United States confront a similar mandate. EO 14043 likewise, although more directly, imposes a vaccine mandate. EO 14043, titled "Requiring Coronavirus Disease 2019 Vaccination for Federal Employees," provides:

Section 1. *Policy*. It is the policy of my Administration to halt the spread of coronavirus disease 2019 (COVID–19)... The Centers for Disease Control and Prevention (CDC) within the Department of Health and Human Services has determined that the best way to slow the spread of COVID–19 and to prevent infection by the Delta variant or other variants is to be vaccinated. . . I have determined that to promote the health and safety of the Federal workforce and the efficiency of the civil service, it is necessary to require COVID–19 vaccination for all Federal employees, subject to such exceptions as required by law.

Sec. 2. Mandatory Coronavirus Disease 2019 Vaccination for Federal Employees.

Each agency shall implement, to the extent consistent with applicable law, a program to require COVID–19 vaccination for all of its Federal employees, with exceptions only as required by law.

Again, a SFWTF Guidance that relates to the mandates of EO 14043 for federal civilian employees has been promulgated. This Guidance (posted on several different places on the Internet) provides as follows:

Vaccination Requirements for Federal Employees.

Q: By what date do Federal employees need to be fully vaccinated?

A: Federal employees need to be fully vaccinated by November 22, 2021. Employees will be considered fully vaccinated for COVID-19 2 weeks after they have received the requisite number of doses of a COVID-19 vaccine approved or authorized for emergency use by the U.S. Food and Drug Administration or that has been listed for emergency use by the World Health Organization. For Pfizer-BioNTech, Moderna, or AstraZeneca/Oxford, that is 2 weeks after an employee has received the second dose in a 2-dose series. For Johnson and Johnson (J&J)/Janssen, that is 2 weeks after an employee has received a single-dose.<sup>2</sup>

### Vaccinations

Federal Executive Branch employees must be fully vaccinated by November 22, 2021, except in limited circumstances where an employee is legally entitled to an accommodation, pursuant to E.O. 14043, Requiring Coronavirus Disease 2019 Vaccination for Federal Employees. Employees covered by Executive Order 14043 who fail to comply with a requirement to be fully vaccinated or provide proof of vaccination and have neither received an exception nor have an exception request under consideration, are in violation of a lawful order. Employees who violate lawful orders are subject to discipline, up to and including termination or removal.<sup>3</sup>

Thus, federal civilian employees were required "to be fully vaccinated by November 22, 2021" unless they are "legally entitled to an accommodation." One requirement of EO 14043 and the Guidance applied to those who decided to refuse a vaccination and chose to pursue "an accommodation." Two of the Plaintiffs here, Nelson and Leahy, work for NASA and are currently seeking an accommodation.

<sup>&</sup>lt;sup>2</sup> See: https://www.saferfederalworkforce.gov/faq/vaccinations/

<sup>&</sup>lt;sup>3</sup> See:

https://www.hhs.gov/about/agencies/asa/hhs-covid-19-workplace-safety-plan/index.html

"To have standing under Article III, a plaintiff 'must have suffered or be imminently threatened with a concrete and particularized 'injury in fact' that is fairly traceable to the challenged action of the defendant and likely to be redressed by a favorable judicial decision." *Wollschlaeger v. Governor*, 848 F.3d 1293, 1303-04 (11th Cir. 2017).<sup>4</sup> The Plaintiffs in this case have clearly plead sufficient facts to show they have standing to maintain this suit: they have suffered or confront immediately an "injury," that is traceable to the actions of the President, and this court can certainly redress this wrong by a favorable decision.

Plaintiffs Joseph Makowski, Lyle Bloom, Ellen Millen, Jody Sobczak, Michael Nelson and Joseph Leahy are employed by either private companies that have government contracts or are actually federal civilian employees. This vaccine mandate at issue in this case was imposed by the President and his agent, the SFWTF. But neither the President or the SFWTF are actually implementing the requirements of these Executive Orders and Guidances on the Plaintiffs. Regarding Joseph Makowski, these requirements are being imposed by his employer, Phoenix Industries; for Lyle Bloom, they are being imposed by his employer, Cummings Aerospace; for Ellen Millen, they are being imposed by his employer, Raytheon Technologies; for Jody Sobczak, they are being imposed by his employer, The Boeing

<sup>&</sup>lt;sup>4</sup> See also *Lujan v. Defs. of Wildlife*, 504 U.S. 555, 560 (1992).

Company; for Michael Nelson and Joseph Leahy, they are being imposed by NASA, their employer. But, standing for these parties is not affected when the harm they suffer has been caused by third parties such as these employers.

"The Supreme Court's decisions on this point show that mere indirectness of causation is no barrier to standing, and thus, an injury worked on one party by another through a third party intermediary may suffice." National Wildlife Federation v. Hodel, 839 F.2d 694, 705 (D.C. Cir. 1988). See also Bristol-Myers Squibb Co. v. Shalala, 91 F.3d 1493, 1499 (D.C. Cir. 1996)("injurious private conduct is fairly traceable to the administrative action contested in the suit if that action authorized the conduct or established its legality"); Motor & Equip. Mfrs. Ass'n v. Nichols, 142 F.3d 449, 457-58 (D.C. Cir. 1998)(party had standing to challenge government action based on the independent conduct of third parties where evidence demonstrated that the challenged action "resulted in an almost unanimous decision" by those third parties to take action); America's Community Bankers v. FDIC, 200 F.3d 822, 827 (D.C. Cir. 2000)("an agency does not have to be the direct actor in the injurious conduct, but that indirect causation through authorization is sufficient to fulfill the causation requirement for Article III standing."); Consumer Federation of America

<sup>&</sup>lt;sup>5</sup> See *Simon v. Eastern Kentucky Welfare Rights Org.*, 426 U.S. 26, 45 n.25 (1976) (noting cases providing that privately inflicted injury is traceable to government action if the injurious conduct "would have been illegal without that action").

v. F.C.C., 348 F.3d 1009, 1012 (D.C. Cir. 2003)("When an agency order permits a third-party to engage in conduct that allegedly injures a person, the person has satisfied the causation aspect of the standing analysis."); Telephone and Data Systems, Inc. v. FCC, 19 F.3d 42, 47 (D.C. Cir. 1994)("injurious private conduct is fairly traceable to the administrative action contested in the suit if that action authorized the conduct or established its legality."); and Competitive Enter. Inst. v. Nat'l Highway Traffic Safety Admin., 901 F.2d 107, 113-18 (D.C. Cir. 1990) (finding "overwhelming evidence" in the administrative record to support a conclusion that third parties' decisions were not substantially independent of the challenged government action and that those third parties were likely to alter their behavior in response to favorable judicial action).

Here, causation is clear and directly arises from the implementation of EO 14042 and EO 14043 by the Plaintiffs' employers. For example, Plaintiff Millen works for Raytheon Technologies. Via a document dated December 9, 2021, titled "Frequently Asked Questions: COVID-19 Health and Safety Updates," Raytheon posed several common questions asked by its employees and provided answers thereto:

6. I live in a U.S. state that prohibits mandating COVID-19 vaccinations. Does this policy apply to me?

Yes. In every U.S. state, irrespective of state law, the company must comply with its obligations under federal Executive Order 14042, which requires federal contractors to ensure that all employees working on or in connection

with covered federal contracts, including those working remotely or at a covered contractor workplace, are fully vaccinated by Jan. 18, 2021. These requirements have been promulgated pursuant to federal law and supersede any contrary state or local law ordinance.

### See attached Ex. 1.

But, what about the problem of imminent harm? For declaratory relief, the Plaintiffs must "allege facts from which it appears there is a substantial likelihood that he will suffer injury in the future," and that injury must be "real," "immediate," and "definite." Lujan v. Defs. of Wildlife, 504 U.S. 555, 560 (1992). "When a party brings a pre-enforcement challenge to a statute, regulation or ordinance, the federal court must ask whether 'the conflicting parties present a real, substantial controversy which is definite and concrete rather than hypothetical and abstract.' \* \* \* In order to prove that a real and substantial controversy exists, \* \* \*, a plaintiff must show 'a realistic danger of sustaining direct injury as a result of the statute's operation or enforcement.' \* \* \* When a plaintiff has stated that he intends to engage in a specific course of conduct 'arguably affected with a constitutional interest,' however, he does not have to expose himself to enforcement to be able to challenge the law. \* \* \* 'If the injury is certainly impending, that is enough." Am. Civil Liberties Union v. The Fla. Bar, 999 F.2d 1486, 1491 (11th Cir. 1993). See also Robinson v. Attorney General, 957 F.3d 1171, 1177 (11th Cir. 2020). Moreover, even small injuries provide standing. See Losch v. Nationstar Mortg. LLC, 995 F.3d 937, 943 (11th Cir.

2021)("Losch has shown a concrete injury in the form of the emotional distress and time he spent contesting the inaccurate information.").

The defense takes issue with apparent omissions in the amended complaint, and claims that the Plaintiffs have avoided taking any vaccine which falls short of showing standing. But, this is not a problem at all because it is clear that they have engaged in self-avoidance of imminent harm they fear can be caused by the vaccines. "Supreme Court jurisprudence is more rare regarding application of the Declaratory Judgment Act to situations in which the plaintiffs self-avoidance of imminent injury is coerced by threatened enforcement action of a private party rather than the government. Lower federal courts, however (and state courts interpreting declaratory-judgment acts requiring 'actual controversy'), have long accepted jurisdiction in such cases." *MedImmune, Inc. v. Genentech, Inc.*, 549 U.S. 118 (2007).

The Plaintiffs in this case have certainly suffered injuries. For example, Plaintiff Joseph Makowski was vaccine injured as a child. When he became old enough to work, he got a job with Phoenix Industries, which is a company located in Huntsville that provides job for the handicapped. Phoenix has a contract to provide janitorial services for government buildings located on Redstone Arsenal. When EO 14042 became effective, Phoenix informed its employees, including Makowski, about the requirement to get vaccinated. Upon being so informed, Makowski became very alarmed and concerned because he believed that he could be further harmed by

another vaccine. Makowski and his father then consulted with Plaintiff Dr. Calderwood, who after interviewing Makowski, adamantly stated he should not get vaccinated.

Thereafter, Makowski consulted a company in Denver named Disabled Rights Advocates, PLLC, about his rights under the Americans With Disabilities Act. By letter dated November 17, 2021, Makowski was informed that he should seek an accommodation from his employer. Following this advice, on November 21, 2021, Makowski submitted to his employer a request for a medical accommodation, which was granted on November 29. However, his request for an exemption from masking requirements and testing was not approved. Currently, Makowski is concerned that he still may be subjected in the future to another vaccine mandate, and wearing masks at work is particularly bothersome. Further, the weekly testing consumes his time and also causes inconvenience, stress and fear.

Plaintiff Michael Nelson has worked for NASA for 39 years and really enjoys his job. In early October, he was informed by his superiors about the vaccine mandate that would be effective on November 22, 2021. After inquiries, he learned that he could submit a request for a religious accommodation, and he submitted one on October 15, 2021. Currently, that request is under review, although NASA has requested that he supply additional information to justify his request.

But because Nelson is not vaccinated and has requested a religious

accommodation, the environment in which he works has decidedly changed. He must wear masks at meetings, engage in social distancing, and is ostracized by his fellow workers because he is not vaccinated and is seeking a religious accommodation. But for the ramifications of EO 14043 and the applicable Guideline, Nelson would not have had to investigate how to secure a vaccine exemption, draft and present such to his superiors, and deal with everything that has followed, all of which has consumed a substantial amount of time. Further, he is concerned that even though he has requested an exemption, it may be denied and he may very well lose his job. In summary, the imposition of the vaccine mandate has required him to devote time to addressing this requirement, and in any event, he may eventually be terminated, all of which causes serious concerns. Clearly, the imposition of the requirements dictated by EO 14043 and the applicable Guideline have been felt by Nelson.

Parties objecting to the vaccine and related mandates solely on religious grounds have been found to have proper standing to institute suit. On January 3, 2022, Judge Reed O'Connor in the Northern District of Texas, Fort Worth Division, in a case styled U.S. Navy Seals v. Biden, Case No. 4:21-cv-01236-O, entered an injunction in that case. The plaintiffs there established their standing based on the fact that they had submitted requests for religious accommodations. If standing was upheld in that case, it should similarly be recognized here.

Both Makowski and Nelson have suffered injuries no different from those

found valid in *Losch v. Nationstar Mortg. LLC*, supra. If there is need for further clarification and pleading in the amended complaint in this respect, the particulars noted above may be added to ¶¶ 15 and 19 of the amended complaint. Further, the other Plaintiffs have had similar experiences, which can also be recounted in amendments to various paragraphs of the amended complaint related to them.

The defense also asserts that the imposition of a vaccine requirement, the wearing of masks or periodic testing to retain a job is inconsequential. But, the "unconstitutional conditions doctrine" prohibits the government from conditioning continued employment "on a basis that infringes [] constitutionally protected interests . . ." *Perry v. Sindermann*, 408 U.S. 593, 597 (1972). "[T]he very purpose of the unconstitutional conditions doctrine is to prevent the government from subtly pressuring citizens, whether purposely or inadvertently, into surrendering their rights." *Lebron v. Secretary, Florida Dept. of Children and Families*, 710 F.3d 1202, 1218 (11th Cir. 2013) (quoting *Bourgeois v. Peters*, 387 F.3d 1303, 1324-25 (11th Cir. 2004)).

Any employee who is forced to choose between retaining a job on the condition of submitting to an experimental vaccine or being terminated from their employment is being given an ultimatum, not a choice. The threat of termination of employment is, by nature, coercive. See, e.g., *Am. Fed'n of State, County & Mun. Employees Council 79 v. Rick Scott*, 717 F.3d 851, 874 (11th Cir. 2013) ("In effect, the State is

offering its employees this Hobson's choice: either they relinquish their Fourth Amendment rights and produce a urine sample which carries the potential for termination, or they accept termination immediately. \* \* \* To begin with, we do not agree that employees' submission to drug testing, on pain of termination, constitutes consent under governing Supreme Court case law"). Employees who must submit to taking a vaccine or be fired are hardly acting voluntarily, free of either express or implied duress and coercion. See *Bostic v. McClendon*, 650 F.Supp. 245, 249 (N.D.Ga.1986); cf. *Garrity v. New Jersey*, 385 U.S. 493, 497–98 (1967) (holding that the government cannot require its employees to relinquish their Fifth Amendment rights on pain of termination because "[t]he option to lose their means of livelihood or to pay the penalty of self-incrimination" was "the antithesis of free choice").

The defense argument that the Executive Orders will not force the Plaintiffs "to take a shot against their will" falls short as it fails to acknowledge the result of not taking the shot. The defense claims that the Plaintiffs have the "choice" to refuse the shot and face termination. Being forced to choose between taking a COVID vaccine or termination of employment is no choice at all.

The contentions of the defense that the Plaintiffs lack standing to maintain this suit are without foundation.

### THE MERITS OF THE COUNTS IN THE AMENDED COMPLAINT

A. The President as a Defendant.

Presidents have been made defendants in litigation, and some of the reported cases include *Nat'l Treasury Emps. Union v. Nixon*, 492 F.2d 587 (D.C. Cir. 1974); *TikTok Inc. v. Trump*, 507 F. Supp. 3d 92, 96 (D.D.C. 2020); *Gomez v. Trump*, 485 F. Supp. 3d 145, 165, 205 (D.D.C. 2020). And some courts have approved judgments against the President. *Clinton v. City of New York*, 524 U.S. 417, 425 n.9 (1998); *CREW v. Trump*, 302 F. Supp. 3d 127, 139 n.5 (D.D.C. 2018). No federal official, from the highest to the lowest, is above the law. *United States v. Nixon*, 418 U.S. 683, 715 (1974).

In *Nat'l Treasury Emps. Union*, supra, that court concluded that the President, in reference to a ministerial act, could be subjected to a suit for declaratory relief: "This case presents a most appropriate instance for the use of a declaratory decree. Accordingly, we confine ourselves at this time to a declaration of the law, that is, that the President has a constitutional duty forthwith to grant, effective as of October, 1972, the federal pay increase mandated by the Congress and sought by NTEU herein so that the members of NTEU can collect what has been due them for many months." Id., at 616. Plaintiffs here seek declaratory relief, but not for a ministerial act.

Since the onset of this COVID-19 pandemic, and especially since September 9 of last year, a number lawsuit have been filed making the President a defendant. It appears that the reason for doing so is because declaratory relief has been sought in those cases. In this case, the President is not an essential party and the United States

is a party here. For this reason, the Plaintiffs do not object to releasing the President as a defendant.

### **B.** The Merits of Count I.

Whether there is an emergency some place in America is a matter seldom litigated, primarily because there have been few of them. Nonetheless, the Supreme Court has addressed the question of whether an emergency exists in at least 3 prior decisions: *Chastleton Corp. v. Sinclair*, 264 U.S. 543 (1924); *Sterling v. Constantin*, 287 U.S. 378 (1932); and *Home Building and Loan Association v. Blaisdell*, 290 U.S. 398 (1934). That Court considers the question of whether an emergency exists as a proper matter for judicial inquiry. This question is directly raised in this count.

The defense contends that this question of the existence of an emergency related to the COVID-19 pandemic was administratively addressed when the HHS Secretary or FDA was considering this issue in relation to the grant of EUAs for the vaccines in current use. For this reason, the defense argues that nobody contested this issue administratively, agency officials exercised their discretion, and then determined that an emergency existed.

Plaintiffs contend, however, that whether an emergency exists is not a matter committed to the discretion of any agency, and is a matter that a court can determine at any time when raised in litigation. This count is therefore valid and not due to be dismissed.

### C. The Merits of Count VI.

This count challenges EO 14042 and EO 14043 as being invalid and unlawful because the President lacks the statutory authority to issue them. While the defense broadly asserts that the President does have authority to issue them, that claim is questionable because within the last several months, a number of other district courts have concluded otherwise. See Missouri v. Biden, No. 4:21-cv- 01329-MTS, 2021 U.S. Dist. LEXIS 227410 (E.D. Mo. Nov. 29, 2021); Louisiana v. Becerra, No. 3:21-CV-03970, 2021 U.S. Dist. LEXIS 229949 (W.D. La. Nov. 30, 2021); Louisiana v. Becerra, No. 21-30734, 2021 U.S. App. LEXIS 37035 (5th Cir. Dec. 15, 2021); Georgia v. Biden, No. 1:21-cv-163, 2021 U.S. Dist. LEXIS 234032 (S.D. Ga. Dec. 7, 2021); and Florida v. Nelson, No. 8:21-cv-2524-SDM-TGW, 2021 U.S. Dist. LEXIS 246185 (M.D. Fla. Dec. 22, 2021). On January 1, 2022, Judge Terry Doughty entered another similar order in a case styled Louisiana v. Becerra, Case No. 3:21-cv-0437, U.S. District Court for the Western District of Louisiana.

District Judge Tatenhove posed this interesting question in response to a similar motion for a preliminary injunction seeking to enjoin implementation of EO 14042: "Can the president use congressionally delegated authority to manage the federal procurement of goods and services to impose vaccines on the employees of federal contractors and subcontractors?" He answered: "In all likelihood, the answer to that question is no." See *Commonwealth of Kentucky v. Biden*, No.

3:21-cv-00055-GFVT, 2021 U.S. Dist. LEXIS 228316 (E.D. Ky. Nov. 30, 2021).

In reference to the recent OSHA vaccine mandate,<sup>6</sup> the Fifth Circuit has held such to be invalid in *BST Holdings, LLC v. Occupational Safety and Health Admin.*, 17 F.4th 604 (5th Cir. 2021):

Second, concerns over separation of powers principles cast doubt over the Mandate's assertion of virtually unlimited power to control individual conduct under the guise of a workplace regulation. As Judge Duncan points out, the major questions doctrine confirms that the Mandate exceeds the bounds of OSHA's statutory authority. Congress must "speak clearly if it wishes to assign to an agency decisions of vast economic and political significance." Util. Air Regul. Grp. v. EPA, 573 U.S. 302, 324 (2014) (cleaned up). The Mandate derives its authority from an old statute employed in a novel manner, imposes nearly \$3 billion in compliance costs, involves broad medical considerations that lie outside of OSHA's core competencies, and purports to definitively resolve one of today's most hotly debated political issues. Cf. MCI Telecomms. Corp. v. AT&T, 512 U.S. 218, 231 (1994) (declining to hold that the FCC could eliminate telecommunications rate-filing requirements); FDA v. Brown & Williamson Tobacco Corp., 529 U.S. 120, 159-60 (2000) (declining to hold that the FDA could regulate cigarettes); Gonzales v. Oregon, 546 U.S. 243, 262 (2006) (declining to allow DOJ to ban physician-assisted suicide). There is no clear expression of congressional intent in § 655(c) to convey OSHA such broad authority, and this court will not infer one. Nor can the Article II executive breathe new power into OSHA's authority – no matter how thin patience wears.

There have been profound consequences as a result of the Fifth Circuit's holding in *BST Holdings*. Last Fall, there were a number of petitions to challenge those OSHA regulations filed in the U.S. Courts of Appeal around the country like that involving BST Holdings, and they have been consolidated into one case pending

<sup>&</sup>lt;sup>6</sup> See 86 Fed.Reg. 61402 (Nov. 5, 2021).

in the Sixth Circuit. A panel of that court recently vacated the stay imposed by the Fifth Circuit, and now a large number of petitions have been filed with the Supreme Court to challenge the Sixth Circuit's vacatur of the Fifth Circuit's stay. See Case Nos. 21A240 through 21A260.<sup>7</sup> Today, the U.S. Supreme Court heard those petitions, and Justices Roberts and Kavanaugh made statements during argument that at least indicated that something such as stay might be issued shortly.

To demonstrate the merits of this count and to assist the court, Plaintiffs attach a series of exhibits. EO 14042 claims that it is authorized via 3 U.S.C. §301 and 40 U.S.C. §101, *et seq.* These statutes DO NOT provide authority for this Executive Order.

In 1926, Congress created the United States Code with its then 50 titles, and that Code included a Title 3, which did not include this §301. On June 25, 1948, Congress enacted Title 3 into positive law. See An Act To codify and enact into law Title 3 of the United States Code, 62 Stat. 672, ch. 644. This title at that time had no §301.

On October 31, 1951, §301 of this title was inserted therein via Pub. L. 248,

<sup>&</sup>lt;sup>7</sup> As *amici curiae*, 183 members of Congress have submitted a brief in Case No. No. 21A244 wherein they similarly argue that Congress never delegated authority to OSHA to impose vaccine mandates. See:

https://www.supremecourt.gov/DocketPDF/21/21A244/207079/20211230171756 458 MOC%20Amicus%20FINAL.pdf

65 Stat. 710, ch. 655. This 20 page act had nothing to do with vaccines or authorizing the President to impose vaccines. Consequently, §301 does not provide the statutory foundation for this Executive Order.

EO 14042 also asserts that 40 U.S.C. §101, and possibly other provisions of the Federal Property and Administrative Services Act provide the statutory foundation for a vaccine mandate.<sup>8</sup> But, nothing in Title 40 remotely indicates that the President is authorized to impose vaccine mandates.

In 1926, Congress codified most of the federal laws and thus created Title 40 of the U.S. Code. The 1926 version of this title was only 22 pages long, and the President was mentioned only 23 times therein. The 1940 version of title 40, U.S. Code, was only 63 pages long and the President was mentioned therein only 59 times. In the 1952 version of 40 U.S.C.<sup>9</sup> (which was 127 pages long), the President was mentioned only 64 times. In title 40 of the 1964 U.S. Code (which was 151 pages long), the President was mentioned only 98 times. The 1996 version of this title was

<sup>&</sup>lt;sup>8</sup> 40 U.S. Code was enacted into positive law in August, 2002. See Pub. L. 107–217, 116 Stat. 1062. The legislative report for this codification, House Report 107–479, 107th Congress, 2d Session, made clear that the act made no substantive changes in the law. *Stewart v. Kahn*, 78 U.S. 493, 502 (1871)("A change of language in a revised statute will not change the law from what it was before unless it be apparent that such was the intention of the legislature.").

<sup>&</sup>lt;sup>9</sup> The "Federal Property and Administrative Services Act of 1949" was enacted by Congress on June 30, 1949, 63 Stat. 377, ch. 288. It was codified into 40 U.S.C. and has been subject to a number of amendment ever since.

316 pages long, and the President was mentioned therein 192 times. The 2003 version of this title was 219 pages long, and the President was mentioned therein only 132 times. Finally, the latest version of this title published in the 2019 U.S. Code, is 263 pages and the President is mentioned therein 153 times.<sup>10</sup>

The prior versions of this title were only "evidence of the law," but on August 21, 2002, this title was enacted into positive law by Pub. L. 107–217, 116 Stat. 1062. House Report 107-479 related to the enactment of this title and it stated that the "purpose of the bill [was] to revise, codify, and enact without substantive change the general and permanent laws of the United States related to public buildings, property, and works, as as [sic] title 40, United States Code, 'Public Buildings, Property, and Works'".

However, these laws codified in 40 U.S.C. do not provide the President with authority to impose vaccine mandates, and thus he lacks the statutory as well as constitutional authority to impose these mandates he may believe will assist in a speedy resolution of the current COVID-19 crisis.

EO 14043 claims that it is authorized via 5 U.S.C. §§ 3301, 3302, and 7301. Contrary to the claims of the defense, these statutes DO NOT provide authority for this Executive Order as shown by the attached exhibits.

<sup>&</sup>lt;sup>10</sup> On request, counsel for the Plaintiffs will provide to the defense or the court searchable PDF images of these various versions of 40 U.S.C.

The origin of § 3301 is found in § 9 of "An Act Making Appropriations for sundry civil Expenses of the Government for the fiscal Year ending June 30, eighteen hundred and seventy-two, and for other Purposes", 16 Stat. 495, 514, ch. 114 (see Ex. 2 hereto, pp. 1-4). This section was later incorporated into the Revised Statutes of 1873 as § 1753 (see Ex. 2, pp. 5-7), and thereafter was incorporated into 5 U.S.C. § 631 when the U.S. Code was created in 1926 (Ex. 2, pp. 8-11). See also 5 U.S.C. § 631 in the 1946 U.S. Code (Ex. 2, pp. 12-13). A part of this § 631 became § 3301 when this title of the U.S. Code was enacted into positive law in 1966. See Pub.L. 89-554, 80 Stat. 378, at 417 (Ex. 2, pp. 14-16).

Section 2 of "An act to regulate and improve the civil service of the United States", 22 Stat. 403, ch. 27, enacted by Congress on January 16, 1883, is the genesis of § 3302 (Ex. 3, pp. 2-3). When the current U.S. Code was created in 1926, parts of this section were incorporated into 5 U.S.C. § 633 (Ex. 3, pp. 4-6). See also 5 U.S.C. § 633 in the 1946 U.S. Code (Ex. 3, pp. 7-11). When this title of the U.S. Code was enacted into positive law in 1966, this section became § 3302. See Pub.L. 89-554, 80 Stat. 378, at 417 (Ex. 3, pp. 12-16).

The origin of § 7301 is the same as that for § 3301: § 9 of "An Act Making Appropriations for sundry civil Expenses of the Government for the fiscal Year ending June 30, eighteen hundred and seventy-two, and for other Purposes", 16 Stat. 495, 514, ch. 114 (Ex. 4, pp. 1-4). This § 9 was later incorporated into the Revised

Statutes of 1873 as § 1753 (Ex. 4, pp. 5-7) and was later incorporated into 5 U.S.C. § 631 when the U.S. Code was created in 1926 (Ex. 4, pp. 8-11). A single sentence of § 631 became § 7301 when this title of the U.S. Code was enacted into positive law in 1966. See Pub.L. 89-554, 80 Stat. 378, at 417 (Ex. 4, pp. 12-15).

These laws were enacted by Congress in 1872 and 1883, and there is absolutely no proof or indication that at that time Congress intended to authorize the President by means of these laws to impose vaccine mandates on any or all federal employees. See *Bostock v. Clayton County*, 140 S. Ct. 1731, 1737 (2020) ("This Court normally interprets a statute in accord with the ordinary public meaning of its terms at the time of its enactment.").

Because no law authorizes the President to issue these two executive orders, the Plaintiffs are entitled to judgment in their favor on this count.

### D. The Merits of the Other Counts.

The authority of the HHS Secretary and other federal officials to grant EUA status to the 3 currently FDA approved COVID-19 vaccines is based on 21 U.S.C. § 360bbb-3. Actions taken by agency officials pursuant to this section are subject to the discretion of these officials. See *Heckler v. Chaney*, 470 U.S. 821 (1985). When federal officials and agencies have such discretion, their decisions are not subject to judicial review.

The defense in this case has presented the administrative record related to the

approval of these 3 vaccines, and it asserts that the remaining counts in the amended complaint constitute an invalid attempt to seek judicial review of decisions made by an agency that are within its sole discretion. However, this is an inaccurate description of the purpose and objective of these counts. Actions of an agency may be judicially reviewed for an abuse of discretion or for violations of the law. "In all cases agency action must be set aside if the action was 'arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law' or if the action failed to meet statutory, procedural, or constitutional requirements." Citizens to Preserve Overton Park, Inc. v. Volpe, 401 U. S. 402, 413-414 (1971). "The Administrative Procedure Act requires federal courts to set aside federal agency action that is 'not in accordance with law, '5 U. S. C. §706(2)(A) – which means, of course, any law, and not merely those laws that the agency itself is charged with administering." FCC v. Nextwave Personal Communications, Inc., 537 U.S. 293, 300 (2003).

Two of the vaccine manufacturers, Pfizer and Johnson & Johnson, are well aware of the crime of misbranding, proscribed by 21 U.S.C. § 331, as they have been prosecuted and convicted of this crime (see ECF 37, pp. 20-23). The elements of this crime are set forth in 21 U.S.C. § 352(j), and encompass the matter of whether a vaccine or other drug "is dangerous to health when used in the dosage or manner, or with the frequency or duration prescribed, recommended, or suggested in the labeling thereof." See *Kordel v. United States*, 335 U.S. 345 (1948).

The attached Ex. 5 is the declaration of Dr. Henry Ealy, which reveals that he has been analyzing the statistics related to COVID-19 deaths and injuries since the start of this pandemic. Based on his studies, which includes data derived from the VAERS data base (among others), it is possible and very realistic to assert that as many as 427,640 Americans have died as a result of taking the vaccines (see 7<sup>th</sup> page of Ealy declaration).

It is fair to presume that the vaccines being used today are better than when they were first tested by the manufacturers before they were approved by federal officials. If there has been this number of deaths since the vaccines have been administered to the American public, the vaccines that were tested before approval were likely worse, and probably the vaccine manufacturers would have been aware of this tendency for death and other injuries.<sup>11</sup> It is very likely the vaccine manufacturers knew of the serious danger to the health of vaccine recipients, and the logical conclusion is that the manufacturers have again committed misbranding.

If these likely events were happening, it is also logical to ask: how much did federal officials know about this serious problem? But, whether federal officials merely suspected some problem or were aware of more, the possibility of the occurrence of what is stated above leads to but one conclusion: the decisions of

<sup>&</sup>lt;sup>11</sup> Vaccines are unavoidably unsafe. See *Bruesewitz v. Wyeth LLC*, 562 U.S. 223, 234 (2011).

federal officials in this respect are not clothed with discretion, as discretion has been abused.

Because of the possibility that serious wrongs have likely been committed, the defense here cannot assert that judicial review is foreclosed. The defense claim of discretion, under these circumstances, cannot prevent this case from moving forward.

### **CONCLUSION**

For the reasons shown above, the motion to dismiss of the defense should be denied.

Respectfully submitted this the 7th day of January, 2022.

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### CERTIFICATE OF SERVICE

I hereby certify that on this date, January 7, 2022, I electronically transmitted this pleading to the Clerk of the Court using the CM/ECF system for filing, which will send notification of such filing to all counsel for the parties in this case.

**1s**1 Lowell H. Becraft, Jr.

Lowell H. Becraft, Jr.



# IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF ALABAMA SOUTHERN DIVISION

AMERICA'S FRONTLINE	)	
DOCTORS, et al,	)	
	)	
Plaintiffs,	)	
	)	
<b>v.</b>	) Case No. 2	:21-cv-702-CLM
	)	
The UNITED STATES OF AMERICA	)	
et al,	)	
	)	
Defendants.	)	

**EXHIBIT 1** 

Raytheon Technologies - Internal Use Only

### Frequently Asked Questions: COVID-19 Health and Safety Updates

This policy applies to employees who work in the United States, including Puerto Rico and other U.S. territories, where allowed by local law. Any requirements for employees working outside the U.S. are subject to the laws of each country and will be communicated locally. Where applicable, we will engage in relevant union or works council discussions prior to implementation. Please regularly refresh your browser cache to ensure you're viewing the most up-to-date FAQs.

Vaccination and disclosure policy
Disclosure and verification process
Getting fully vaccinated / booster shots
Reasonable accommodations

Updated Dec. 9, 2021

### **COVID-19 Vaccination and Disclosure Requirements**

### 1. Why is the company taking this action?

COVID-19 continues to significantly impact our communities, families and employees. With employee health and safety as our top priority, Raytheon Technologies is taking action to address the increased risk and uncertainty COVID variants pose in the workplace.

#### 2. Who is required to be vaccinated?

Full COVID-19 vaccination is required for all U.S. employees and onsite contractors. Effective dates for this requirement are:

- <u>Effective immediately</u>, **any employee traveling for company business** must be fully vaccinated prior to traveling.
- By Nov. 15, 2021,
  - All company executives and new hires must be fully vaccinated.
  - Contractors and employees who have worked from home either full or part time during the pandemic must be fully vaccinated in order to enter a company facility.
- By Dec. 8, 2021, supplier personnel with un-escorted access privileges (e.g. badged access) must be fully vaccinated in order to enter a company facility.
- By Jan. 18, 2022, all U.S. employees must be fully vaccinated. Some employees may be required to be fully vaccinated sooner based on customer requirements and/or federal guidance.

Fully vaccinated means two weeks have passed since a single-shot vaccine or the second dose of a two-shot vaccine. Once the FDA requirements are defined for COVID-19 vaccine booster shots, employees will be required to obtain the shots at the recommended interval to be considered fully vaccinated. Requests for medical or religious exceptions will be considered on a case-by-case basis.

#### 3. Is this legal?

Raytheon Technologies - Internal Use Only

Yes. U.S. employers are legally entitled to collect vaccination-related information, including vaccination status, and may require vaccination to control the risk of transmission during a pandemic.

The company will abide by all applicable state and federal laws on the collection, storage, protection, and deletion of personal medical information. Vaccination requirements have been promulgated pursuant to federal law and supersede any contrary state or local law or ordinance. The company will, however, comply with any applicable state law or municipal ordinance establishing more protective workplace safety protocols than those established under current federal guidance.

# 4. Doesn't this policy violate the Health Insurance Portability & Accountability Act (HIPAA)?

No. This policy and the data collected in the vaccination form are <u>not</u> subject to HIPAA. While vaccination status is not Protected Health Information, it is Sensitive Personal Information under RTX's Privacy Policy, General Corporate Policy 24, and will be collected, stored, protected, and disposed of appropriately.

# 5. Doesn't this policy violate my rights under the Nuremberg Code which prohibits forced use of experimental drugs?

No. Although the Nuremberg Code applies only to governments and not private employers, COVID-19 vaccines are not experimental because the vaccines went through rigorous clinical trials and have either received emergency use authorization by the FDA (Moderna and J&J vaccines) or have received full FDA approval (Pfizer/Comirnaty vaccine). The company's policy has been carefully reviewed and is fully lawful under all applicable laws.

# 6. I live in a U.S. state that prohibits mandating COVID-19 vaccinations. Does this policy apply to me?

Yes. In every U.S. state, irrespective of state law, the company must comply with its obligations under federal Executive Order 14042, which requires federal contractors to ensure that all employees working on or in connection with covered federal contracts, including those working remotely or at a covered contractor workplace, are fully vaccinated by Jan. 18, 2021. These requirements have been promulgated pursuant to federal law and supersede any contrary state or local law ordinance. The company will, however, comply with any applicable state law or municipal ordinance establishing more protective workplace safety protocols than those established under current federal guidance.

# 7. I would like the company to complete a COVID-19 inquiry form, who can I have complete it?

To answer questions or concerns about the company's policy, please see the policy announcement and FAQs that were issued by the company. Should you have concerns about any particular vaccine, we recommend you contact your medical provider to ask any questions you may have. If you feel that you need an accommodation for medical or religious reasons, please submit your accommodation request to People Services by calling 1-866-295-HRHR (4747). The company will not complete the form you've submitted. Instead, please see the documentation referenced above.

### 8. Will employees working outside of the U.S. follow this policy?



# IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF ALABAMA SOUTHERN DIVISION

AMERICA'S FRONTLINE	)	
DOCTORS, et al,	)	
	)	
Plaintiffs,	)	
	)	
<b>V</b> •	)	Case No. 2:21-cv-702-CLM
	)	
The UNITED STATES OF AMERICA	<b>(,</b> )	
et al,	)	
	)	
Defendants.	)	

**EXHIBIT 2** 

BY AUTHORITY OF CONGRESS.

THE

# Statutes at Large

AND

### **PROCLAMATIONS**

OF THE

# UNITED STATES OF AMERICA,

FROM DECEMBER 1869 TO MARCH 1871,

AND

# TREATIES AND POSTAL CONVENTIONS

Arranged in Chronological Order and carefully collated with the Originals at Washington,

WITH

REFERENCES TO THE MATTER OF EACH ACT AND TO THE SUBSEQUENT ACTS ON THE SAME SUBJECT.

EDITED BY

### GEORGE P. SANGER,

COUNSELLOR AT LAW.

The rights and interest of the United States in the stereotype plates from which this work is printed are hereby recognized, acknowledged, and declared by the publishers, according to the provisions of the joint resolution of Congress, passed March 3, 1845.

VOL. XVI.

BOSTON:

LITTLE, BROWN, AND COMPANY.
1871.

### FORTY-FIRST CONGRESS. Sess. III. CH. 113, 114. 1871.

any judicial district within his circuit to hold a district or circuit court in the place or aid of any other district judge within the same circuit; and it shall be the duty of such district judge as shall be for that purpose designated and appointed to hold the district or circuit court as aforesaid paywithout any other compensation than his regular salary as established by law.

No additional

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SEC. 4. That the salaries provided for in the foregoing section of this act shall be payable in quarterly instalments on the first days of April, July, October, and January of each year, and an amount sufficient to pay the same is hereby appropriated out of any money in the treasury not otherwise appropriated.

Salaries payable quarterly.

Appropriation.

APPROVED, March 3, 1871.

CHAP. CXIV. — An Act making Appropriations for sundry civil Expenses of the Gov. March 3, 1871. ernment for the fiscal Year ending June thirty, eighteen hundred and seventy-two, and for

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums be, and the same are hereby, appropriated, for the objects hereinafter expressed, for the fiscal year ending the thirtieth June, eighteen hundred and seventy-two, viz.:-

Civil expenses appropriation.

#### STATE DEPARTMENT.

For defraying the expenses of defending claims under the convention with Mexico of July four, eighteen hundred and sixty-eight, to be expended under the direction of the Attorney-General, twenty thousand Vol. xv. p. 679.

State Depart-Claims convention with

For the compensation and expenses of the commission for determining the pending questions between Great Britain and the United States, twenty-five thousand dollars.

Commission upon questions pending wing. Great Britain; with Spain.

For the compensation and expenses of a commission for determining the questions pending between the United States and Spain, growing out of the acts of the Spanish officials in and about Cuba, fifteen thousand dollars.

For the increase in the expenses of the diplomatic and consular officers of the United States in Paris, caused by a state of war; and also for com-diplomatic and pensation for extraordinary services performed by such officers during in Paris caused the war; and also for the additional expense caused to the legations and by the war; in Madrid consulates of the United States in Madrid, Paris, Berlin, and London, by Berlin, and Lonreason of the war, and by reason of the protection assumed by the United don; States of persons, legations, and consulates of other powers in Paris, a sum not to exceed fifty thousand dollars in all, or so much thereof as may be necessary, to be expended under the direction of the Secretary of State, on the approval of the President, and on vouchers to be filed in the Treasury Department, and a statement thereof to be reported to Con-

Expenses of consular officers

gress by the Secretary of State. To defray the expenses incurred by the United States legation in Paris, legation to protecting the subjects of the North German Confederation in France in protecting the subjects of the North German Confederation in France in Paris in protecting Germans. during the war between France and Prussia, including extra compensation to the secretaries, messenger, and use of carriage of said legation, four thousand dollars; and the foregoing appropriations are hereby made available immediately upon the passage of this act.

#### TREASURY DEPARTMENT.

Supervising Inspectors of Steam-Vessels. - For carrying out the provisions of the act of thirtieth August, eighteen hundred and fifty-two, for inspectors of the better protection of the lives of passengers on vessels propelled in 1852, ch. 106 whole or in part by steam, and of the acts amendatory thereof, the follow- Vol. x. p. 61. ing sums, viz.:-

Treasury Department. Supervising

### FORTY-FIRST CONGRESS. SESS. III. CH. 114. 1871.

Persons entitled to refunding of duties under certain

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for building for court-house nd post-office at Columbia, S. C.

State first to relinquish right to tax the site,

Fines, penal-Vol. xv. p. 240. 1870, ch. 189. Ante, p. 180. to be disposed of according to

1867, ch. 188.

Vol. xvii. pp. 9,

Limit. Ante, 880.

President to prescribe rules, &c. for the admission of persons into the Vol. xvii. p. 7.

Secretary of the Treasury that parties are entitled to refund of duties under the twenty-sixth section of the act of July fourteen, eighteen hundred and seventy, and joint resolution approved January thirtieth, eighteen hundred and seventy-one, it shall be the duty of the Secretary acts to be paid.
1870, ch. 255, § 26.

of the Treasury to draw his warrant upon the treasurer, directing said

Ante, p. 289.
Pob. Res. No. 18.

Post, p. 592.

wise appropriated.

Appropriation SEC. 5. That there be appropriated, out of any money in the treasury for minister, secretary, &c. to otherwise appropriated, the sum of seventeen thousand five hundred German Empire; dollars for the salary of an envoy extraordinary and minister plenipo-SEC. 5. That there be appropriated, out of any money in the treasury tentiary, and twenty-five hundred dollars for the salary of a secretary, and eighteen hundred dollars for that of an assistant secretary of legation to the German Empire.

SEC. 6. That the appropriation made March three, eighteen hundred and sixty-nine, having been covered into the treasury, the Secretary of the Treasury be, and he is hereby, authorized and directed to cause to be constructed, upon the site already given to and owned by the United States, a suitable building, fire-proof, at Columbia, South Carolina, for the accommodation of the post-office and United States circuit and district courts; and for this purpose there is hereby appropriated, out of any money in the treasury not otherwise appropriated, seventy-five thousand dollars, to be expended under the direction of the Secretary of the Treasury, who shall cause proper plans and estimates to be made, so that no expenditure shall be made or authorized for the full completion of said building beyond the amount herein appropriated: Provided, That no money hereby appropriated shall be used or applied for the purposes mentioned until it shall appear that the State has duly released and relinquished to the United States the right to tax or in any way assess the site, or the property of the United States that may be thereon, during the time that the United States shall be or remain the owner

SEC. 7. That all fines, penalties, and forfeitures, heretofore or that may the laws of the United States relating to customs, commerce, and naviga1868, ch. 278. tion over the territory ceded to the United States by Russia, to establish a collection district therein, and for other purposes," approved July twenty-seven, eighteen hundred and sixty-eight, and "An act to prevent the extermination of fur-bearing animals in Alaska," approved July one, eighteen hundred and seventy, shall be disposed of according to the pro-Vol. xiv. p. 546. visions of the act entitled "An act to regulate the disposition of the proceeds of fines, penalties, and forfeitures incurred under the laws relating to the customs, and for other purposes," approved March two, eighteen Pay of assist. hundred and sixty-seven.

SEC. 8. That the Secretary of the Interior be, and he hereby is, authortaking the ninth ized to increase the compensation of assistant marshals in taking the increased by the census of eighteen hundred and seventy, whenever, in his judgment, the Secretary of the same shall be necessary: Provided, That in no case shall such increase exceed fifty per centum of the amount of compensation now allowed by law, nor shall the entire compensation be more than eight dollars per day for the time actually employed; and the joint resolution entitled "A resolution in relation to the compensation of assistant marshals for taking the census of eighteen hundred and seventy," approved June nine, eighteen hundred and seventy, be, and the same is hereby, repealed.

SEC. 9. That the President of the United States be, and he is hereby, authorized to prescribe such rules and regulations for the admission of persons into the civil service of the United States as will best promote the efficiency thereof, and ascertain the fitness of each candidate in respect to age, health, character, knowledge, and ability for the branch of service into which he seeks to enter; and for this purpose the President is au-

### FORTY-FIRST CONGRESS. SESS. HI. CH. 114, 115. 1871.

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thorized to employ suitable persons to conduct said inquiries, to prescribe their duties, and to establish regulations for the conduct of persons who duct inquiries, may receive appointments in the civil service.

APPROVED, March 3, 1871.

CHAP. CXV. — An Act making Appropriations to supply Deficiencies in the Appropriations for the Service of the Government for the fiscal Years ending June thirty, eighteen hundred and seventy, and June thirty, eighteen hundred and seventy-one and for former Years, and for other Purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are [or] so much thereof as may be necessary, be, and the same are hereby, appropriations for priated for the objects hereinafter expressed, namely:—

propriations for the years ending June 30, 1870

Deficiency ap-

Senate. — To pay an additional assistant engineer authorized by the and 1871. Senate, at the rate of one thousand four hundred and forty dollars per annum, commencing on the first day of December, eighteen hundred and gineer. seventy, for the fiscal year ending the thirtieth day of June, eighteen hundred and seventy-one, eight hundred and forty dollars.

Assistant en-

For steam-pump for the heating and ventilating apparatus of the Senate, under the direction of the sergeant-at-arms, one thousand dollars.

Heating and ventilatin**g ap**paratus.

For expenses of heating and ventilating apparatus of the Senate, one thousand dollars.

House of Representatives. - For cartage, three thousand dollars.

House of Representatives.

For laborers, one thousand six hundred dollars.

For furniture and repairs thereof, two thousand dollars.

For fuel, two thousand dollars.

For paying teller in the office of the sergeant-at-arms, one thousand two hundred and twenty dollars.

For the miscellaneous item of the contingent fund of the House, ten thousand dollars.

Miscellaneous.

For the following sums due under resolutions of the House passed during the first session of the Thirty-ninth Congress, namely: To the late and superintendents of document first assistant door-keeper, eight hundred and forty dollars; to the super- and folding intendent of the document-room, eight hundred and forty dollars; and to rooms. E. Spicer, late superintendent of the folding-room, seven hundred and twenty dollars; to John J. McElhone, Wm. Hincks, W. Blair Lord, D. Wolfe Brown, Theodore F. Andrews, and William Henry Burr, reporters Globe. for the Congressional Globe during the first session of the Thirty-ninth Congress, seven hundred dollars each; in all, six thousand four hundred dollars, additional compensation for the Thirty-ninth Congress.

For compensation of the tally-clerk of the House of Representatives, from the first day of February, eighteen hundred and seventy, to the first day of July, eighteen hundred and seventy one, six hundred and twelve dollars, the same making his compensation equal to that of his predeces-

Reporters for Congressional

sor, (R. U. Sherman,) and as fixed in the legislative bill for himself. To pay Rives and Bailey for the reporting and publication of the debates and proceedings of the Forty-first Congress, under the joint resolu- Bailey tion approved March three, eighteen hundred and sixty-nine, and contract of April fourteen, eighteen hundred and sixty-nine, so far as may have been provided for by law, one hundred and twenty thousand dollars, or so

Tally-clerk.

much thereof as may be necessary Public Buildings under the Treasury Department. - For continuing the work on the building for post-office and court-house in New York ings under the City, to be applied only to finishing the foundations up to and including the partment sill course, and receiving and setting the granite of the first story above

Rives and Vol. xv. p. 847

that course, and subject to no other limitations or restriction, five hundred New York. thousand dollars. ousand dollars.

For the building for post-office and sub-treasury in Boston, the unexPost-office and sub-treasury in Boston, the unexPost-office and sub-treasury in pended balance of appropriation remaining on the thirtieth June, eighteen Boston.

Post office and court-house in

Public build-

#### SECOND EDITION.

## REVISED STATUTES

OF

## THE UNITED STATES,

PASSED AT THE

#### FIRST SESSION OF THE FORTY-THIRD CONGRESS,

1873-'74;

EMBRACING THE STATUTES OF THE UNITED STATES, GENERAL AND PERMANENT IN THEIR NATURE, IN FORCE ON THE FIRST DAY OF DECEMBER, ONE THOUSAND EIGHT HUNDRED AND SEVENTY-THREE, AS REVISED AND CONSOLIDATED BY COMMISSIONERS APPOINTED UNDER AN ACT OF CONGRESS; AND AS REPRINTED, WITH AMENDMENTS, UNDER AUTHORITY OF AN ACT OF CONGRESS APPROVED THE SECOND DAY OF MARCH, IN THE YEAR ONE THOUSAND EIGHT HUNDRED AND SEVENTY-SEVEN,

WITH

#### AN APPENDIX.

EDITED, PRINTED, AND PUBLISHED UNDER THE AUTHORITY OF AN ACT OF CONGRESS.

AND UNDER THE DIRECTION OF THE SECRETARY OF STATE.

WASHINGTON:
GOVERNMENT PRINTING OFFICE.
1878.

#### TITLE XIX.

#### PROVISIONS APPLICABLE TO SEVERAL CLASSES OF OFFICERS.

Sec. 1753. President to regulate admissions to the civil service. 1754. Preference of persons disabled in military or naval service. 1755. Recommendation for employment of such persons. 1756. Form of oath of office. 1757. Oath for certain persons. 1758. Who may administer oath. 1759. Custody of oath. 1760. Unauthorized office, no salary for. 1761. Appointees to fill vacancies during recess of Senate. 1762. Salaries to officers improperly holding over. 1763. Double salaries. 1764. Extra services. 1765. Extra allowances. 1766. Officer in arrears. 1767. Tenure of office. 1768. Suspension and filling vacancies. 1769. Filling vacancies temporarily.
1770. Term of office not to be extended. 1771. Accepting or exercising office contrary to law. 1772. Removing, appointing, or commissioning officer contrary to law. 1773. Commissions. 1774. Notification of appointments to Secretary of Treasury.

1775. Notification of nominations, rejections, &c., to Secretary of Treasury. 1776. Removal of office.

1777. Preservation of copies of Statutes at Large

1778. Taking oaths, acknowledgments, &c. 1779. Restriction upon payments for newspapers, &c.

1780. Failure to make returns or reports. 1781. Prohibition upon taking consideration for procuring contracts, offices, &c.

1782. Upon taking compensation in matters to which United States is a party.

1783. Persons interested not to act as agents of the government.

1784. Prohibition of contributions, presents, &c., to superiors.

1785. Punishment for aiding, &c., in im-

porting or trading in obscene literature

1786. Proceedings against persons illegally holding office.

1787. Penalty for illegally holding office. 1788. Disbursing officers forbidden to trade

in public funds or property.

1789. Collecting officers forbidden to trade in public property.

1790. Restriction on payment for services.

President to regto the civil service.

Preference of val service.

No. 27, s. 1, v. 13, p. 571.

Recommenda-

p. 571.

Sec. 1753. The President is authorized to prescribe such regulations ulate admissions for the admission of persons into the civil service of the United States as may best promote the efficiency thereof, and ascertain the fitness of each 3 March, 1871, c. candidate in respect to age, health, character, knowledge, and ability for 114, s. 9, v. 16, p. the branch of service into which he seeks to enter; and for this purpose he may employ suitable persons to conduct such inquiries, and may prescribe their duties, and establish regulations for the conduct of persons who may receive appointments in the civil service.

Sec. 1754. Persons honorably discharged from the military or naval persons disabled service by reason of disability resulting from wounds or sickness incurred in military or na- in the line of duty, shall be preferred for appointments to civil offices, provided they are found to possess the business capacity necessary for

3Mar., 1865, Res. the proper discharge of the duties of such offices.

Sec. 1755. In grateful recognition of the services, sacrifices, and suftion for employ-ferings of persons honorably discharged from the military and naval thent of such per-service of the country, by reason of wounds, disease, or the expiration of terms of enlistment, it is respectfully recommended to bankers, merchants, 3 Mar., 1865, Res. manufacturers, mechanics, farmers, and persons engaged in industrial No. 27, s. 2, v. 13, pursuits, to give them the preference for appointments to remunerative situations and employments.

Form of oath of Sec. 1756. Every person elected or appointed to any office of honor or profit, either in the civil, military, or naval service, excepting the 2 July, 1862, c. President and the persons embraced by the section following, shall, 128, v. 12, p. 502. before entering upon the duties of such office, and before being entitled Ex parte Gar- to any part of the salary or other emoluments thereof, take and subscribe and 4 Wall., 333. the following oath: "I, A B, do solemnly swear (or affirm) that I have

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OF THE

## UNITED STATES OF AMERICA

OF A GENERAL AND PERMANENT CHARACTER

IN FORCE

## DECEMBER 7, 1925

AND APPENDIX WITH LAWS TO DECEMBER 6, 1926

CONSOLIDATED, CODIFIED, SET FORTH, AND PUBLISHED IN 1926, IN THE ONE HUNDRED AND FIFTIETH YEAR OF THE REPUBLIC, AT ITS FIRST SESSION, BY THE SIXTY-NINTH CONGRESS

[WITH ANCILLARIES AND INDEX]

VOLUME 44 - PART 1

OF THE

UNITED STATES STATUTES AT LARGE



UNITED STATES
GOVERNMENT PRINTING OFFICE
WASHINGTON
1926 ...

There shall be in said department an additional Secretary, who shall be known and designated as Second Assistant Secretary of Labor. He shall be appointed by the President. He shall perform such duties as shall be prescribed by the Secretary of Labor, or required by law, and in case of the death, resignation, absence, or sickness of the Assistant Secretary shall, until a successor is appointed or such absence or sickness shall cease, perform the duties devolving upon the Assistant Secretary by reason of section 4 of this title, unless otherwise directed by the President, as provided by section 6 of this title. (June 30, 1922, c. 254, § 1, 42 Stat. 766; Feb. 27, 1925, c. 364, Title IV, 43 Stat. 1048.)

614. Private secretary to Second Assistant Secretary.—There shall be in said Department of Labor one private secretary to the Second Assistant Secretary of Labor. (June 30, 1922, c. 254, § 2, 42 Stat. 766; Feb. 27, 1925, c. 364, Title IV, 48 Stat. 1048.)

615. Chief clerk; disbursing clerk.—There shall be in said department a chief clerk and a disbursing clerk. (Mar. 4, 1913, c. 141, § 2, 37 Stat. 736.)

616. Bureaus and offices in department.—The following-named offices, bureaus, divisions, and branches of the public service, and all that pertains to the same, shall be under the jurisdiction and supervision of the Department of Labor.

- 1. The office of the Commissioner General of Immigration, the Bureau of Immigration and the Bureau of Naturalization, the Commissioners of Immigration, the Division of Information, and the Immigration Service at Large.
- 2. The Bureau of Labor Statistics and the office of the Commissioner of Labor Statistics.
  - 3. The Children's Bureau.
- 4. The Women's Bureau. (Feb. 14, 1903, c. 552, § 4, 82 Stat. 826; Mar. 4, 1913, c. 141, § 3, 87 Stat. 737; June 5, 1920, c. 248. § 1, 41 Stat. 987.)

617. Library, records, etc., of department.—The Secretary of Labor shall have charge in the buildings or premises occupied by or appropriated to the Department of Labor, of the library, furniture, fixtures, records, and other property pertaining to it or acquired for use in its business. He shall be allowed to expend for periodicals and the purposes of the library and for rental of appropriate quarters for the accommodation of the Department of Labor within the District of Columbia, and for all other incidental expenses, such sums as Congress may provide from time to time. (Mar. 4, 1913, c. 141, § 6, 37 Stat. 788.)

618. Rented quarters.—Where any office, bureau, or branch of the public service transferred to the Department of Labor is occupying rented buildings or premises, it may continue to do so until other suitable quarters are provided for its use. (Mar. 4, 1913, c. 141, § 6, 37 Stat. 738.)

619. Mediation of labor disputes; duties, powers, etc., transferred to department.—The Secretary of Labor shall have power to act as mediator and to appoint commissioners of conciliation in labor disputes whenever in his judgment the interests of industrial peace may require it to be done; and all duties performed and all power and authority on March 4, 1913, possessed or exercised by the head of any executive department in and over any bureau, office, officer, board, branch, or division of the public service transferred to the Department of Labor, or any business arising therefrom or pertaining thereto, or in relation to the duties performed by and authority conferred by law upon such bureau, officer, office, board, branch, or division of the public service, whether of an appellate or revisory character or otherwise, shall be vested in and exercised by the head of the said Department of Labor. (Mar. 4, 1918, c. 141, § 8, 37 Stat. 738.)

620. Report and investigations.—The Secretary of Labor shall annually, at the close of each fiscal year, make a report persons to conduct such inquiries, and may prescribe their

in writing to Congress, giving an account of all moneys received and disbursed by him and his department and describing the work done by the department. He shall also, from time to time, make such special investigations and reports as he may be required to do by the President, or by Congress, or which he himself may deem necessary. (Mar. 4, 1913, c. 141, § 9, 87 Stat. 738.)

621. Same; records and papers and furniture transferred to department.—The official records and papers on file in and pertaining exclusively to the business of any bureau, office, department, or branch of the public service transferred to the Department of Labor, together with the furniture in use in such bureau, office, department, or branch of the public service, are transferred to the Department of Labor. (Mar. 4, 1913, c. 141, § 5, 37 Stat. 737.)

622. Same; laws operative.—All laws prescribing the work and defining the duties of the several bureaus, offices, departments, or branches of the public service transferred to and made a part of the Department of Labor shall, so far as the same are not in conflict with the provisions of this chapter, remain in full force and effect, to be executed under the direction of the Secretary of Labor. (Mar. 4, 1913, c. 141, § 6, 37 Stat. 738.)

### Chapter 12.—CIVIL SERVICE COMMISSION AND CLASSIFIED CIVIL SERVICE.

Sec.

- 631. Regulation of admissions to civil service.
- 632. Civil Service Commission; appointment; removal. 638. Bules.
  - (1) Preparation of.
  - (2) Provisions of.
    - 1. Competitive examinations.
    - Selection of officers, etc., according to results of examinations.
    - Apportionment of appointments; applications for examinations.
    - 4. Probation before absolute appointment.
    - 5. Contributions for political purposes.
    - 6. Political coercion by officers.
    - 7. Noncompetitive examinations in certain cases.
    - Notice of appointments, rejections, transfers, resignations, and removals; exceptions to be set forth with rules.
  - (3) Regulations for examinations, and records.
  - (4) Investigations and reports.
  - (5) Annual reports.
- 684. Oaths to witnesses.
- 635. Chief examiner; secretary; employees; boards of examiners.
- 636. Detail of employees.
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- 639. Deputy collectors of internal revenue and deputy marshals,
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- 641. Members of same family.
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- 643. Applications for examinations; certificate of residence.
- 644. Place of examinations; persons afflicted with tuberculosis; certificate of health; appointments from same family.
- 645. Civil service status of soldiers, sailors, and marines,
- 646. Bureau of Efficiency.
- 647. Same; chief of bureau reports.
- 648. Same: efficiency ratings for classified service in executivt departments.
- 649. Same; reports as to needs of personnel in departments.
- 650. Same; information furnished to by departments.
- 651. Same; records, and papers transferred to.
- 652. Removals from classified civil service only for cause.

Section 631. Regulation of admissions to civil service.—The President is authorized to prescribe such regulations for the admission of persons into the civil service of the United States as may best promote the efficiency thereof, and ascertain the fitness of each candidate in respect to age, health, character, knowledge, and ability for the branch of service into which he seeks to enter; and for this purpose he may employ suitable persons to conduct such inquiries, and may prescribe their

duties, and establish regulations for the conduct of persons who may receive appointments in the civil service. (R. S. § 1753.)

632. Civil Service Commission; appointment; removal.—The President is authorized to appoint, by and with the advice and consent of the Senate, three persons, not more than two of whom shall be adherents of the same party, as civil service commissioners, and said three commissioners shall constitute the United States Civil Service Commission. Said commissioners shall hold no other official place under the United States.

The President may remove any commissioner; and any vacancy in the position of commissioner shall be so filled by the President, by and with the advice and consent of the Senate, as to conform to said conditions for the first selection of commissioners.

Each of said commissioners shall be paid, in addition to his salary, his necessary traveling expenses incurred in the discharge of his duty as a commissioner. (Jan. 16, 1883, c. 27, § 1, 22 Stat. 403.)

- 633. Rules.—It shall be the duty of said commissioners:
- (1) Preparation of.—First. To aid the President, as he may request, in preparing suitable rules for carrying this section and sections 632, 635, 637, 638, and 640 to 642 of this title, into effect, and when said rules shall have been promulgated it shall be the duty of all officers of the United States in the departments and offices to which any such rules may relate to aid, in all proper ways, in carrying said rules, and any modification thereof. into effect.
- (2) Provisions of.—Second. Among other things, said rules shall provide and declare, as nearly as the conditions of good administration will warrant, as follows:
- 1. Competitive examinations.

First. For open, competitive examinations for testing the fitness of applicants for the public service classified on January 16, 1883, or thereafter, or to be classified hereunder. Such examinations shall be practical in their character, and so far as may be shall relate to those matters which will fairly test the relative capacity and fitness of the persons examined to discharge the duties of the service into which they seek to be appointed.

Selection of officers, etc., according to results of examinations.

Second. All the offices, places, and employments so arranged or to be arranged in classes shall be filled by selections according to grade from among those graded highest as the results of such competitive examinations,

3. Apportionment of appointments; applications for examina-

Third. Appointments to the public service aforesaid in the departments at Washington shall be apportioned among the several States and Territories and the District of Columbia upon the basis of population as ascertained at the last preceding census. Every application for an examination shall contain, among other things, a statement, under oath, setting forth his or her actual bona fide residence at the time of making the application, as well as how long he or she has been a resident of such place.

4. Probation before absolute appointment.

Fourth. There shall be a period of probation before any absolute appointment or employment aforesaid.

5. Contributions for political purposes.

Fifth. No person in the public service is for that reason under any obligations to contribute to any political fund, or to render any political service, and that he will not be removed or otherwise prejudiced for refusing to do so.

6. Political coercion by officers.

Sixth. No person in said service has any right to use his official authority or influence to coerce the political action of any person or body.

7. Noncompetitive examinations in certain cases.

Seventh. There shall be noncompetitive examinations in all proper cases before the commission, when competent persons do not compete, after notice has been given of the existence of the vacancy, under such rules as may be prescribed by the commissioners as to the manner of giving notice.

Notice of appointments, rejections, transfers, resignations, and removals; exceptions to be set forth with rules.

Eighth. Notice shall be given in writing by the appointing power to said commission of the persons selected for appointment or employment from among those who have been examined, of the place of residence of such persons, of the rejection of any such persons after probation, of transfers, resignations, and removals, and of the date thereof, and a record of the same shall be kept by said commission. Any necessary exceptions from said eight fundamental provisions of the rules shall be set forth in connection with such rules, and the reasons therefor shall be stated in the annual reports of the commission.

- (3) Regulations for examinations, and records.—Third. Said commission shall, subject to the rules that may be made by the President, make regulations for, and have control of, such examinations, and, through its members or the examiners, it shall supervise and preserve the records of the same; and said commission shall keep minutes of its own proceedings.
- (4) Investigations and reports.—Fourth. Said commission may make investigations concerning the facts, and may report upon all matters touching the enforcement and effects of said rules and regulations, and concerning the action of any examiner or board of examiners hereinafter provided for, and its own subordinates, and those in the public service, in respect to the execution of this section and sections 632, 635, 637, 638, and 640 to 642 of this title.
- (5) Annual reports.—Fifth. Said commission shall make an annual report to the President for transmission to Cougress, showing its own action, the rules and regulations and the exceptions thereto in force, the practical effects thereof, and any suggestions it may approve for the more effectual accomplishment of the purposes of sections 632, 633, 635, 637, 638 and 640 to 642. (Jan. 16, 1893, c. 27, § 2, 22 Stat. 403.)
- 634. Oaths to witnesses.—Members of the Civil Service Commission and its duly authorized representatives are authorized to administer oaths to witnesses in any matter depending before the Civil Service Commission. (Aug. 23, 1912, c. 350, § 1, 37 Stat. 372.)

635. Chief examiner; secretary; employees; boards of examiners.-Said commission is authorized to employ a chief examiner, a part of whose duty it shall be, under its direction, to act with the examining boards, so far as practicable, whether at Washington or elsewhere, and to secure accuracy, uniformity, and justice in all their proceedings, which shall be at all times open to him. The chief examiner shall be paid in addition to his salary, his necessary traveling expenses incurred in the discharge of his duty. The commission shall have a secretary, to be appointed by the President. It may, when necessary, employ a stenographer, and a messenger. The commission shall, at Washington, and in one or more places in each State and Territory where examinations are to take place, designate and select a suitable number of persons, not less than three, in the official service of the United States, residing in said State or Territory, after consulting the head of the department or office in which such persons serve, to be members of boards of

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## UNITED STATES CODE

## 1946 EDITION

# CONTAINING THE GENERAL AND PERMANENT LAWS OF THE UNITED STATES, IN FORCE ON JANUARY 2, 1947

Prepared and published under authority of Title 1, U. S. Code, Section 52 (d) by the Committee on Revision of the Laws and the Committee on the Judiciary of the House of Representatives



#### **VOLUME ONE**

TITLE 1—GENERAL PROVISIONS

TO

TITLE 15—COMMERCE AND TRADE

UNITED STATES
GOVERNMENT PRINTING OFFICE
WASHINGTON: 1947

#### TITLE 5.—EXECUTIVE DEPARTMENTS—OFFICERS—EMPLOYEES

with the furniture in use in such bureau, office, department, or branch of the public service, are transferred to the Department of Labor. (Mar. 4, 1913, ch. 141, § 5, 37 Stat. 737.)

#### § 622. Same; laws operative.

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All laws prescribing the work and defining the duties of the several bureaus, offices, departments, or branches of the public service transferred to and made a part of the Department of Labor shall, so far as the same are not in conflict with the provisions of this chapter, remain in full force and effect, to be executed under the direction of the Secretary of Labor. (Mar. 4, 1913, ch. 141, § 6, 37 Stat. 738.)

#### REFERENCES IN TEXT

Word "chapter" is translation of word "Act", meaning act Mar. 4, 1913, cited to text, which is classified in part to this chapter and to sections in other titles. For complete distribution see Tables.

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633d. Same; appropriations transferred.

633e. Adjustment of classification or compensation.

634. Oaths to witnesses.

635. Chief examiner; secretary; employees; boards of examiners.

636. Detail of employees.

637. Violation of duties by commissioners or officers, etc.; punishment.
 638. Appointments and promotions in classified serv-

638. Appointments and promotions in classified service; examinations.

639. Deputy collectors of internal revenue and deputy marshals.

640. Habitual users of intoxicants.

641. Members of same family.

642. Recommendations by Senators or Representatives.

643. Applications for examinations; certificate of residence.

644. Repealed.

645. Civil service status of soldiers, sailors, and marines.
 645a. Benefits to employees ineligible for earlier appointment because of military service; persons ex-

cluded. 645b. Same; period of compensation.

646-651b. Bureau of Efficiency.

652. Removals from classified Civil Service for cause only.

653. Same; summary removal from Military Establishment for conduct inimical to defense program; notice and hearing.

654. Duties of Commission as to Official Register.

#### § 631. Regulation of admissions to Civil Service.

The President is authorized to prescribe such regulations for the admission of persons into the civil

service of the United States as may best promote the efficiency thereof, and ascertain the fitness of each candidate in respect to age, health, character, knowledge, and ability for the branch of service into which he seeks to enter; and for this purpose he may employ suitable persons to conduct such inquiries, and may prescribe their duties, and establish regulations for the conduct of persons who may receive appointments in the civil service. (R. S. § 1753.)

§ 631a

#### DERIVATION

Act Mar. 3, 1871, ch. 114, § 9, 16 Stat. 514.

#### TRANSFER AND RELEASE OF PERSONNEL

Ex. Ord. No. 9695, Feb. 8, 1946, 11 F. R. 1559, revoked Ex. Ord. No. 9243, Sept. 12, 1943, 7 F. R. 7213, as amended by Ex. Ord. No. 9451, June 20, 1944, 9 F. R. 6905, eff. July 1, 1944, which related to the transfer and release of Federal personnel.

#### SUBVERSIVE ACTIVITIES

An Interdepartmental Committee to consider cases of subversive activity on part of Federal employees was established within Department of Justice by Ex. Ord. No. 9300, Feb. 5, 1943, 8 F. R. 1701.

#### Cross References

Army Specialist Corps created for duration of present war abolished; see note preceding section 181 of this title.

Ex. Ord. No. 9367. Prohibiting, With Certain Exceptions, Instruction of Applicants for Civil Service and Foreign Service Examinations by Officers or Employees of the Government

Ex. Ord. No. 9367, Aug. 4, 1943, 8 F. R. 11017, provided: By virtue of the authority vested in me by section 1753 of the Revised Statutes of the United States (U. S. C., title 5, sec. 631) [this section], and as President of the United States, it is hereby ordered as follows:

- 1. No officer or employee of the Government shall directly or indirectly instruct or be concerned in any manner in the instruction of any person or classes of persons with a view to their special preparation for the examinations of the United States Civil Service Commission or the examinations of the Boards of Examiners for the Foreign Service of the Department of State: Provided, That this order shall not be construed to prevent any agency of the Government from utilizing Government facilities and the services of Federal officers and employees whenever such facilities or services may be necessary or useful in carrying out the duties imposed upon such agency by law in the training and testing of disabled members or former members of the armed forces of the United States or in the conduct of educational or training programs which are open exclusively to members or former members of the armed forces: Provided further, That due credit in civil service examinations shall be given by the Civil Service Commission to any member or former member of the armed forces of the United States who has satisfactorily completed any such educational or training program conducted by a Government agency
- 2. Violation of the provisions of this order by any officer or employee of the Government shall he considered sufficient cause for removal from the service.
- 3. This order supersedes Executive Orders No. 359 of October 13, 1905, No. 1277 of December 23, 1910, No. 3088 of May 17, 1919, and No. 3215 of January 13, 1920.

## § 631a. Authority of President to cover positions in executive departments, independent establishments, and other Government agencies into classified civil service.

Netwithstanding any provisions of law to the contrary, the President is authorized by Executive order to cover into the classified civil service any offices or positions in or under an executive department, independent establishment, or other agency of the Government: *Provided*, That in the case of any fed-

PUBLIC LAW 89-554-SEPT. 6, 1966

[80 STAT.

#### Public Law 89-554

September 6, 1966 [H. R. 10104]

378

AN ACT

To enact title 5, United States Code, "Government Organization and Employees", codifying the general and permanent laws relating to the organization of the Government of the United States and to its civilian officers and employees.

Title 5, USC, Government Organization and Employees, Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the laws relating to the organization of the Government of the United States and to its civilian officers and employees, generally, are revised, codified, and enacted as title 5 of the United States Code, entitled "Government Organization and Employees", and may be cited as "5 U.S.C., § ", as follows:

## TITLE 5—GOVERNMENT ORGANIZATION

	AND	<b>EMPLOY</b>	EES	
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III. EMPLOYEES	TATES CIV.	IL SERVICE C	OMMISSION	210
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101. Executive depart	tments.			
102. Military departs 103. Government cor				
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105. Executive agence	у.			
§ 101. Executive	departmen	ts		
The Executive of	lepartment	s are:		
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The Depart	ment of the	e Treasury.		
The Depart	ment of D	efense.		
The Depart	ment of Ju	istice.		
The Post O	ffice Depart	tment.		
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The Depart	ment of A	griculture.		
The Depart	ment of Co	ommerce.		
The Depart	ment of La	abor.	Sc Silvestwick	
The Depart	ment of H	ealth, Educat	tion, and Welfare.	
§ 102. Military de	epartments	3		
S TOTAL TITLE TO		To the second se		

The military departments are:

The Department of the Army.

The Department of the Navy.

The Department of the Air Force.

#### § 103. Government corporation

For the purpose of this title—
(1) "Government corporation" means a corporation owned or controlled by the Government of the United States; and

Sec.

3312. Preference eligibles; physical qualifications; waiver.

3313. Competitive service; registers of eligibles.

3314. Registers; preference eligibles who resigned.

3315. Registers; preference eligibles furloughed or separated.

3316. Preference eligibles; reinstatement.
3317. Competitive service; certification from registers. 3318. Competitive service; selection from certificates.

3319. Competitive service; selection; members of family restriction.

3320. Excepted service; government of the District of Columbia; selection.

3321. Competitive service; probation; period of.

3322. Competitive service; temporary appointments after age 70.

3323. Automatic separations; reappointment; reemployment of annuitants. 3324. Appointments at GS-16, 17, and 18.

3325. Appointments to scientific and professional positions.

3326. Appointments of retired members of the armed forces to positions in the Department of Defense.

3327. Postmasters; standards for determination of qualifications.

#### SUBCHAPTER II—OATH OF OFFICE

Sec.

3331. Oath of office.

3332. Officer affidavit; no consideration paid for appointment.

3333. Employee affidavit; loyalty and striking against the Government.

#### SUBCHAPTER III—DETAILS

Sec.

3341. Details; within Executive or military departments.

3342. Details; field to departmental service prohibited.

3343. Details; to international organizations. 3344. Details; hearing examiners.

3345. Details; to office of head of Executive or military department.

3346. Details; to subordinate offices. 3347. Details; Presidential authority.

3348. Details; limited in time.

3349. Details; to fill vacancies; restrictions.

#### SUBCHAPTER IV—TRANSFERS

Sec.

3351. Preference eligibles; transfer; physical qualifications; waiver.

#### SUBCHAPTER V-PROMOTION

Sec.

3361. Promotion; competitive service; examination.

3362. Promotion; effect of incentive award.

3363. Preference eligibles; promotion; physical qualifications; waiver.

3364. Promotion; substitute employees in the postal field service.

#### SUBCHAPTER I—EXAMINATION, CERTIFICATION, AND APPOINTMENT

#### § 3301. Civil service; generally

The President may—

(1) prescribe such regulations for the admission of individuals into the civil service in the executive branch as will best promote the efficiency of that service;

(2) ascertain the fitness of applicants as to age, health, character, knowledge, and ability for the employment sought; and

(3) appoint and prescribe the duties of individuals to make inquiries for the purpose of this section.

#### § 3302. Competitive service; rules

The President may prescribe rules governing the competitive service. The rules shall provide, as nearly as conditions of good administration warrant, for-

necessary exceptions of positions from the competitive serv-

ice; and

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"§ 558. Income tax deferment

"Notwithstanding any other provision of law, a Federal income tax return of, or the payment of a Federal income tax by, a member of a uniformed service who, at the time the return or payment would otherwise become due, is in a missing status, does not become due until the earlier of the following dates—

"(1) the fifteenth day of the third month in which he ceased (except by reason of death or incompetency) being in a missing status, unless before the end of that fifteenth day he is again in

a missing status; or

"(2) the fifteenth day of the third month after the month in which an executor, administrator, or conservator of the estate of

the taxpayer is appointed. That due date is prescribed subject to the power of the Secretary of the Treasury or his delegate to extend the time for filing the return or paying the tax, as in other cases, and to assess and collect the tax as provided by sections 6851, 6861, and 6871 of title 26 in cases in which the assessment or collection is jeopardized and in cases of bankruptcy or receivership."

Sec. 6. (a) The analysis of chapter 95 of title 39, United States Code,

is amended by adding the following:

"6216. Railroad operations, receipts and expenditures."

(b) Chapter 95 of title 39, United States Code, is amended by adding the following new section:

"§ 6216. Railroad operations, receipts and expenditures

"The Postmaster General shall request all railroad companies transporting the mails to furnish, under seal, such data relating to the operating, receipts and expenditures of such roads as may, in his judgment, be deemed necessary to enable him to ascertain the cost of mail transportation and the proper compensation to be paid for the same. He shall, in his annual report to Congress, make such recommendations, founded on the information obtained under this section, as shall, in his opinion, be just and equitable."

SEC. 7. (a) The legislative purpose in enacting sections 1-6 of this Act is to restate, without substantive change, the laws replaced by those sections on the effective date of this Act. Laws effective after June 30, 1965, that are inconsistent with this Act are considered as

superseding it to the extent of the inconsistency.

(b) A reference to a law replaced by sections 1-6 of this Act, including a reference in a regulation, order, or other law, is deemed to refer to the corresponding a regulation and the this Act.

to the corresponding provision enacted by this Act.

(c) An order, rule, or regulation in effect under a law replaced by sections 1-6 of this Act continues in effect under the corresponding provision enacted by this Act until repealed, amended, or superseded.

(d) An action taken or an offense committed under a law replaced by sections 1-6 of this Act is deemed to have been taken or committed under the corresponding provision enacted by this Act.

(e) An inference of a legislative construction is not to be drawn by reason of the location in the United States Code of a provision enacted by this Act or by reason of the caption or catchline thereof.

(f) The enactment of this Act does not increase or decrease the pay,

allowances, compensation, or annuity of any person.

(g) If a provision enacted by this Act is held invalid, all valid

74 Stat. 689.

631

Savings provi-

#### TITLE 5—GOVERNMENT ORGANIZATION AND EMPLOYEES

This title was enacted by Pub. L. 89-554, §1, Sept. 6, 1966, 80 Stat. 378

Part		Sec.
I.	The Agencies Generally	101
II.	Civil Service Functions and Re-	
	sponsibilities	1101
III.	Employees	2101

#### AMENDMENTS

1979—Pub. L. 96–54,  $\S2(a)(1)$ , Aug. 14, 1979, 93 Stat. 381, substituted "Civil Service Functions and Responsibilities" for "The United States Civil Service Commission" in item for part II.

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### IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF ALABAMA SOUTHERN DIVISION

AMERICA'S FRONTLINE	)	
DOCTORS, et al,	)	
	)	
Plaintiffs,	)	
	)	
<b>V</b> •	)	Case No. 2:21-cv-702-CLM
	)	
The UNITED STATES OF AMERICA	<b>(,</b> )	
et al,	)	
	)	
Defendants.	)	

**EXHIBIT 3** 

#### THE

## STATUTES AT LARGE

OF THE

## UNITED STATES OF AMERICA,

FROM

DECEMBER, 1881, TO MARCH, 1883.

AND

RECENT TREATIES, POSTAL CONVENTIONS, AND EXECUTIVE PROCLAMATIONS.

EDITED, PRINTED, AND PUBLISHED UNDER THE AUTHORITY OF AN ACT OF CONGRESS, AND UNDER THE DIRECTION OF THE SECRETARY OF STATE.

VOL. XXII.

WASHINGTON: GOVERNMENT PRINTING OFFICE. 1883.



#### FORTY-SEVENTH CONGRESS. SESS. II. Ct. 25-27. 1883.

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States before the passage of this act shall be cognizable in the court of the western division of the western district of Tennessee held at Memphis, and actions or proceedings now pending at Memphis against defendants residing in said county of Hardeman may, on the application of either party, be transferred to the court at Jackson; and in case of such transfer, all papers and files therein, with copies of all journal entries, shall be transferred to the office of the clerk of the court at Jackson, and the same shall proceed in all respects as though originally commenced in said court.

Approved, January 15, 1883.

CHAP. 26.—An act to increase the fees of witnesses in the United States courts in certain cases.

Jan. 15, 1883.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That all persons residing west Increase of fees of the Mississippi River, excepting those who are by law entitled to a of witnesses in U. higher compensation, who have been or may hereafter be in attendance S. courts in certain at Washington, District of Columbia, under subposna or under the cases. direction of the Department of Justice as witnesses in any of the courts of said district, in any of the cases known as star-routes prosecutions, shall be entitled to receive a total per diem of two dollars and fifty cents per day, and mileage for actual travel only to and from their place of residence, by the usual routes of travel, at the rate of seven cents per

Approved, January 15, 1883.

#### CHAP. 27.—An act to regulate and improve the civil service of the United States.

Jan. 16, 1883.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the President is authorized to appoint, by and with the advice and consent of the Senate, three persons, not more than two of whom shall be adherents of the same party, as Civil Service Commissioners, and said three commissioners shall constitute the United States Civil Service Commission. Said commissioners shall hold no other official place under the United States.

The President may remove any commissioner; and any vacancy in the position of commissioner shall be so filled by the President, by and with the advice and consent of the Senate, as to conform to said conditions for the first selection of commissioners.

The commissioners shall each receive a salary of three thousand five hundred dollars a year. And each of said commissioners shall be paid his necessary traveling expenses incurred in the discharge of his duty as a commissioner.

SEC. 2. That it shall be the duty of said commissioners:

FIRST. To aid the President, as he may request, in preparing suitable rules for carrying this act into effect, and when said rules shall have been promulgated it shall be the duty of all officers of the United States in the departments and offices to which any such rules may relate to aid, in all proper ways, in carrying said rules, and any modifications thereof,

SECOND. And, among other things, said rules shall provide and declare, as nearly as the conditions of good administration will warrant, as follows:

First, for open, competitive examinations for testing the fitness of applicants for the public service now classified or to be classified here. aminations. under. Such examinations shall be practical in their character, and so we as may be shall relate to those matters which will fairly test the

Civil service.

Commission.

Removals. Vacancies, how filled.

Compensation.

Duties. Rules.

Competitive ex-

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#### FORTY-SEVENTH CONGRESS. SESS. II. CH. 27. 1883.

relative capacity and fitness of the persons examined to discharge the duties of the service into which they seek to be appointed.

Offices, etc., how filled.

Second, that all the offices, places, and employments so arranged or to be arranged in classes shall be filled by selections according to grade from among those graded highest as the results of such competitive examinations.

Appointments, how apportioned.

how made.

Third, appointments to the public service aforesaid in the departments at Washington shall be apportioned among the several States and Territories and the District of Columbia upon the basis of popula-Applications, tion as ascertained at the last preceding census. Every application for an examination shall contain, among other things, a statement, under oath, setting forth his or her actual bona fide residence at the time of making the application, as well as how long he or she has been a resident of such place.

Fourth, that there shall be a period of probation before any absolute

appointment or employment aforesaid.

Contributions. for political pur-poses prohibited.

Fifth, that no person in the public service is for that reason under any obligations to contribute to any political fund, or to render any political service, and that he will not be removed or otherwise prejudiced for refusing to do so.

Sixth, that no person in said service has any right to use his official authority or influence to coerce the political action of any person or body.

Non-competi-

Seventh, there shall be non-competitive examinations in all proper tive examinations cases before the commission, when competent persons do not compete, after notice has been given of the existence of the vacancy, under such rules as may be prescribed by the commissioners as to the manner of giving notice.

Notice of appointment, etc.

Eighth, that notice shall be given in writing by the appointing power to said commission of the persons selected for appointment or employment from among those who have been examined, of the place of residence of such persons, of the rejection of any such persons after probation, of transfers, resignations, and removals, and of the date thereof, and a record of the same shall be kept by said commission. And any necessary exceptions from said eight fundamental provisions of the rules shall be set forth in connection with such rules, and the reasons therefor shall be stated in the annual reports of the commission.

Regulations for examinations; record to be kept.

THIRD. Said commission shall, subject to the rules that may be made by the President, make regulations for, and have control of, such examinations, and, through its members or the examiners, it shall supervise and preserve the records of the same; and said commission shall keep minutes of its own proceedings.

Duties of commissioners.

FOURTH. Said commission may make investigations concerning the facts, and may report upon all matters touching the enforcement and effects of said rules and regulations, and concerning the action of any examiner or board of examiners hereinafter provided for, and its own subordinates, and those in the public service, in respect to the execution of this act.

Report of commissioners.

FIFTH. Said commission shall make an annual report to the President for transmission to Congress, showing its own action, the rules and regulations and the exceptions thereto in force, the practical effects thereof, and any suggestions it may approve for the more effectual accomplishment of the purposes of this act.

Chief examiner.

SEC. 3. That said commission is authorized to employ a chief examiner, a part of whose duty it shall be, under its direction, to act with the examining boards, so far as practicable, whether at Washington or elsewhere, and to secure accuracy, uniformity, and justice in all their proceedings, which shall be at all times open to him. The chief examiner shall be entitled to receive a salary at the rate of three thousand dollars a year, and he shall be paid his necessary traveling expenses The commission shall have a incurred in the discharge of his duty secretary, to be appointed by the President, who shall receive a salary

Compensation. Traveling

Secretary.

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OF THE

## UNITED STATES OF AMERICA

OF A GENERAL AND PERMANENT CHARACTER

IN FORCE

## DECEMBER 7, 1925

AND APPENDIX WITH LAWS TO DECEMBER 6, 1926

CONSOLIDATED, CODIFIED, SET FORTH, AND PUBLISHED IN 1926, IN THE ONE HUNDRED AND FIFTIETH YEAR OF THE REPUBLIC, AT ITS FIRST SESSION, BY THE SIXTY-NINTH CONGRESS

[WITH ANCILLARIES AND INDEX]

VOLUME 44 - PART 1

OF THE

UNITED STATES STATUTES AT LARGE



UNITED STATES
GOVERNMENT PRINTING OFFICE
WASHINGTON
1926 ...

duties, and establish regulations for the conduct of persons who may receive appointments in the civil service. (R. S. § 1753.)

632. Civil Service Commission; appointment; removal.—The President is authorized to appoint, by and with the advice and consent of the Senate, three persons, not more than two of whom shall be adherents of the same party, as civil service commissioners, and said three commissioners shall constitute the United States Civil Service Commission. Said commissioners shall hold no other official place under the United States.

The President may remove any commissioner; and any vacancy in the position of commissioner shall be so filled by the President, by and with the advice and consent of the Senate, as to conform to said conditions for the first selection of commissioners.

Each of said commissioners shall be paid, in addition to his salary, his necessary traveling expenses incurred in the discharge of his duty as a commissioner. (Jan. 16, 1883, c. 27, § 1, 22 Stat. 403.)

633. Rules.—It shall be the duty of said commissioners:

- (1) Preparation of.—First. To aid the President, as he may request, in preparing suitable rules for carrying this section and sections 632, 635, 637, 638, and 640 to 642 of this title, into effect, and when said rules shall have been promulgated it shall be the duty of all officers of the United States in the departments and offices to which any such rules may relate to aid, in all proper ways, in carrying said rules, and any modification thereof. into effect.
- (2) Provisions of.—Second. Among other things, said rules shall provide and declare, as nearly as the conditions of good administration will warrant, as follows:
- 1. Competitive examinations.

First. For open, competitive examinations for testing the fitness of applicants for the public service classified on January 16, 1883, or thereafter, or to be classified hereunder. Such examinations shall be practical in their character, and so far as may be shall relate to those matters which will fairly test the relative capacity and fitness of the persons examined to discharge the duties of the service into which they seek to be appointed.

Selection of officers, etc., according to results of examinations.

Second. All the offices, places, and employments so arranged or to be arranged in classes shall be filled by selections according to grade from among those graded highest as the results of such competitive examinations,

3. Apportionment of appointments; applications for examina-

Third. Appointments to the public service aforesaid in the departments at Washington shall be apportioned among the several States and Territories and the District of Columbia upon the basis of population as ascertained at the last preceding census. Every application for an examination shall contain, among other things, a statement, under oath, setting forth his or her actual bona fide residence at the time of making the application, as well as how long he or she has been a resident of such place.

4. Probation before absolute appointment.

Fourth. There shall be a period of probation before any absolute appointment or employment aforesaid.

5. Contributions for political purposes.

Fifth. No person in the public service is for that reason under any obligations to contribute to any political fund, or to render any political service, and that he will not be removed or otherwise prejudiced for refusing to do so.

6. Political coercion by officers.

Sixth. No person in said service has any right to use his official authority or influence to coerce the political action of any person or body.

7. Noncompetitive examinations in certain cases.

Seventh. There shall be noncompetitive examinations in all proper cases before the commission, when competent persons do not compete, after notice has been given of the existence of the vacancy, under such rules as may be prescribed by the commissioners as to the manner of giving notice.

Notice of appointments, rejections, transfers, resignations, and removals; exceptions to be set forth with rules.

Eighth. Notice shall be given in writing by the appointing power to said commission of the persons selected for appointment or employment from among those who have been examined, of the place of residence of such persons, of the rejection of any such persons after probation, of transfers, resignations, and removals, and of the date thereof, and a record of the same shall be kept by said commission. Any necessary exceptions from said eight fundamental provisions of the rules shall be set forth in connection with such rules, and the reasons therefor shall be stated in the annual reports of the commission.

- (3) Regulations for examinations, and records.—Third. Said commission shall, subject to the rules that may be made by the President, make regulations for, and have control of, such examinations, and, through its members or the examiners, it shall supervise and preserve the records of the same; and said commission shall keep minutes of its own proceedings.
- (4) Investigations and reports.—Fourth. Said commission may make investigations concerning the facts, and may report upon all matters touching the enforcement and effects of said rules and regulations, and concerning the action of any examiner or board of examiners hereinafter provided for, and its own subordinates, and those in the public service, in respect to the execution of this section and sections 632, 635, 637, 638, and 640 to 642 of this title.
- (5) Annual reports.—Fifth. Said commission shall make an annual report to the President for transmission to Congress, showing its own action, the rules and regulations and the exceptions thereto in force, the practical effects thereof, and any suggestions it may approve for the more effectual accomplishment of the purposes of sections 632, 633, 635, 637, 638 and 640 to 642. (Jan. 16, 1833, c. 27, § 2, 22 Stat. 403.)
- 634. Oaths to witnesses.—Members of the Civil Service Commission and its duly authorized representatives are authorized to administer oaths to witnesses in any matter depending before the Civil Service Commission. (Aug. 23, 1912, c. 350, § 1, 37 Stat. 372.)

635. Chief examiner; secretary; employees; boards of examiners.-Said commission is authorized to employ a chief examiner, a part of whose duty it shall be, under its direction, to act with the examining boards, so far as practicable, whether at Washington or elsewhere, and to secure accuracy, uniformity, and justice in all their proceedings, which shall be at all times open to him. The chief examiner shall be paid in addition to his salary, his necessary traveling expenses incurred in the discharge of his duty. The commission shall have a secretary, to be appointed by the President. It may, when necessary, employ a stenographer, and a messenger. The commission shall, at Washington, and in one or more places in each State and Territory where examinations are to take place, designate and select a suitable number of persons, not less than three, in the official service of the United States, residing in said State or Territory, after consulting the head of the department or office in which such persons serve, to be members of boards of

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## UNITED STATES CODE

## 1946 EDITION

# CONTAINING THE GENERAL AND PERMANENT LAWS OF THE UNITED STATES, IN FORCE ON JANUARY 2, 1947

Prepared and published under authority of Title 1, U. S. Code, Section 52 (d) by the Committee on Revision of the Laws and the Committee on the Judiciary of the House of Representatives



#### **VOLUME ONE**

TITLE 1—GENERAL PROVISIONS

TO

TITLE 15—COMMERCE AND TRADE

UNITED STATES
GOVERNMENT PRINTING OFFICE
WASHINGTON: 1947

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#### TITLE 5.—EXECUTIVE DEPARTMENTS—OFFICERS—EMPLOYEES

with the furniture in use in such bureau, office, department, or branch of the public service, are transferred to the Department of Labor. (Mar. 4, 1913, ch. 141, § 5, 37 Stat. 737.)

#### § 622. Same; laws operative.

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All laws prescribing the work and defining the duties of the several bureaus, offices, departments, or branches of the public service transferred to and made a part of the Department of Labor shall, so far as the same are not in conflict with the provisions of this chapter, remain in full force and effect, to be executed under the direction of the Secretary of Labor. (Mar. 4, 1913, ch. 141, § 6, 37 Stat. 738.)

#### REFERENCES IN TEXT

Word "chapter" is translation of word "Act", meaning act Mar. 4, 1913, cited to text, which is classified in part to this chapter and to sections in other titles. For complete distribution see Tables.

## Chapter 12.—CIVIL SERVICE COMMISSION AND CLASSIFIED CIVIL SERVICE

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631. Regulation of admissions to Civil Service.

631a. Authority of President to cover positions in executive departments, independent establishments, and other Government agencies into classified civil service.

631b. Same; civil service status of incumbents of positions covered into civil service and of certain legislative branch employees.

 Civil Service Commission; appointment; removal, and compensation of commissioners.

633. Rules.

(1) Preparation of.

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639. Deputy collectors of internal revenue and deputy marshals.

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645b. Same; period of compensation.

646-651b. Bureau of Efficiency.

652. Removals from classified Civil Service for cause only.

653. Same; summary removal from Military Establishment for conduct inimical to defense program; notice and hearing.

654. Duties of Commission as to Official Register.

#### § 631. Regulation of admissions to Civil Service.

The President is authorized to prescribe such regulations for the admission of persons into the civil service of the United States as may best promote the efficiency thereof, and ascertain the fitness of each candidate in respect to age, health, character, knowledge, and ability for the branch of service into which he seeks to enter; and for this purpose he may employ suitable persons to conduct such inquiries, and may prescribe their duties, and establish regulations for the conduct of persons who may receive appointments in the civil service. (R. S. § 1753.)

§ 631a

#### DERIVATION

Act Mar. 3, 1871, ch. 114, § 9, 16 Stat. 514.

#### TRANSFER AND RELEASE OF PERSONNEL

Ex. Ord. No. 9695, Feb. 8, 1946, 11 F. R. 1559, revoked Ex. Ord. No. 9243, Sept. 12, 1943, 7 F. R. 7213, as amended by Ex. Ord. No. 9451, June 20, 1944, 9 F. R. 6905, eff. July 1, 1944, which related to the transfer and release of Federal personnel.

#### SUBVERSIVE ACTIVITIES

An Interdepartmental Committee to consider cases of subversive activity on part of Federal employees was established within Department of Justice by Ex. Ord. No. 9300, Feb. 5, 1943, 8 F. R. 1701.

#### CROSS REFERENCES

Army Specialist Corps created for duration of present war abolished; see note preceding section 181 of this title.

Ex. Ord. No. 9367. Prohibiting, With Certain Exceptions, Instruction of Applicants for Civil Service and Foreign Service Examinations by Officers or Employees of the Government

Ex. Ord. No. 9367, Aug. 4, 1943, 8 F. R. 11017, provided: By virtue of the authority vested in me by section 1753 of the Revised Statutes of the United States (U. S. C., title 5, sec. 631) [this section], and as President of the United States, it is hereby ordered as follows:

- 1. No officer or employee of the Government shall directly or indirectly instruct or be concerned in any manner in the instruction of any person or classes of persons with a view to their special preparation for the examinations of the United States Civil Service Commission or the examinations of the Boards of Examiners for the Foreign Service of the Department of State: Provided, That this order shall not be construed to prevent any agency of the Government from utilizing Government facilities and the services of Federal officers and employees whenever such facilities or services may be necessary or useful in carrying out the duties imposed upon such agency by law in the training and testing of disabled members or former members of the armed forces of the United States or in the conduct of educational or training programs which are open exclusively to members or former members of the armed forces: Provided further, That due credit in civil service examinations shall be given by the Civil Service Commission to any member or former member of the armed forces of the United States who has satisfactorily completed any such educational or training program conducted by a Government agency.
- Violation of the provisions of this order by any officer or employee of the Government shall be considered sufficient cause for removal from the service.
- 3. This order supersedes Executive Orders No. 359 of October 13, 1905, No. 1277 of December 23, 1910, No. 3088 of May 17, 1919, and No. 3215 of January 13, 1920.

## § 631a. Authority of President to cover positions in executive departments, independent establishments, and other Government agencies into classified civil service.

Netwithstanding any provisions of law to the contrary, the President is authorized by Executive order to cover into the classified civil service any offices or positions in or under an executive department, independent establishment, or other agency of the Government: *Provided*, That in the case of any fed-

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erally owned and controlled corporation organized under the laws of any State, Territory, or possession of the United States, or the District of Columbia, the President is authorized to direct that such action be taken as will permit appointments to offices or positions in any such corporation to be made in accordance with the civil-service laws, consistently with the laws of any such State, Territory, or possession, or the District of Columbia, or with the charter or articles of incorporation of any such corporation: Provided further, That the provisions of this section shall not apply to offices or positions in the Tennessee Valley Authority or to any positions in the Work Projects Administration or to any position to which appointments are made by the President by and with the advice and consent of the Senate, or to positions of assistant United States district attorney. (Nov. 26, 1940, ch. 919, title I, § 1, 54 Stat. 1211; Proc. No. 2695, July 4, 1946, 11 F. R. 7517, 60 Stat. 1352.)

#### CODIFICATION

A reference to the Philippine Islands, formerly contained in this section, was omitted in view of the independence of the Philippines proclaimed by the President of the United States in Proc. No. 2695, cited to text, and set out as a note under section 1240 of Title 48, Territories and Insular Possessions.

## § 631b. Same; civil service status of incumbents of positions covered into civil service and of certain legislative branch employees.

(a) The incumbent of any office or position which is covered into the classified civil service under the provisions of section 631a of this title shall not thereby acquire a classified civil-service status, except (1) upon a finding by the Civil Service Commission on the basis of the personal record of the incumbent that such incumbent has served with merit for not less than six months immediately prior to the date such office or position was covered into the classified civil service; and (2) upon passing such suitable noncompetitive examination as the Commission may prescribe: Provided, That any such incumbent shall be given only one such noncompetitive examination: Provided further. That any such incumbent who fails to pass the noncompetitive examination provided in his case shall be separated from the service not later than six months after the Commission advises the appointing officer that such employee has failed.

The appointment of any person occupying any position covered into the apportioned civil service in the District of Columbia under the provisions of section 631a of this title shall be charged to the apportionment of his State. As used in this section "State" includes a Territory and the District of Columbia.

(b) From and after November 26, 1940, any person who shall have served for four years as a secretary, clerk or assistant clerk to a Senator, Representative, Delegate or Resident Commissioner, or as a clerk or assistant clerk to a standing committee of the Senate or House of Representatives or as a clerical employee of the Senate or House of Representatives and whose separation from the service is involuntary and without prejudice shall acquire,

upon passing such suitable noncompetitive examination as the Civil Service Commission may prescribe. a classified civil service status for transfer to a position in the classified civil service notwithstanding any contrary provisions of the civil service laws or regulations: Provided, That any individual who may hold such a position in the legislative branch must obtain such transfer within one year from the date of separation, and nothing in sections 631a, 631b, 632, 635, 669, 681-684 of this title shall be construed to impair any right of retransfer provided for under civil service laws or regulations made thereunder. In the case of an individual who shall have held such a position in the legislative branch for at least two years and who shall have been separated from such position for the purpose of entering the military or naval service, such individual shall be deemed, for the purposes of this subsection, to have held such position during the period within which he shall have served in the military or naval forces. (Nov. 26, 1940, ch. 919, title I, § 2, 54 Stat. 1212; Dec. 28, 1945, ch. 603, 59 Stat. 666; Feb. 12, 1946, ch. 3, 60 Stat. 3.)

#### AMENDMENTS

1946—Subsec. (b) amended by act Feb. 12, 1946, cited to text, which added last sentence beginning "In the case \* \* \*".

1945—Subsec. (a) (1) amended by act Dec. 28, 1945, cited to text, which substituted "upon a finding \* \* \* of the incumbent" in lieu of "upon recommendation by the head of the agency concerned within one year after such office or position has been covered into the classified civil service, and certification within such period by such head to the Civil Service Commission that" in clause (1).

### § 632. Civil Service Commission; appointment; removal, and compensation of commissioners.

The President is authorized to appoint, by and with the advice and consent of the Senate, three persons, not more than two of whom shall be adherents of the same party, as civil service commissioners, and said three commissioners shall constitute the United States Civil Service Commission. Said commissioners shall hold no other official place under the United States.

The President may remove any commissioner; and any vacancy in the position of commissioner shall be so filled by the President, by and with the advice and consent of the Senate, as to conform to said conditions for the first selection of commissioners.

The commissioners shall each receive a salary of \$10,000 per annum. And each of said commissioners shall be paid his necessary traveling expenses incurred in the discharge of his duty as a commissioner. (Jan. 16, 1883, ch. 27, § 1, 22 Stat. 403; Nov. 26, 1940, ch. 919, title II, § 8, 54 Stat. 1211.)

#### AMENDMENTS

1940—Act Nov. 26, 1940, cited to text, provided that thereafter "the compensation of the Civil Service Commissioners shall be fixed at \$10,000 each per annum."

#### § 633. Rules.

#### It shall be the duty of said commissioners:

#### (1) Preparation of.

First. To aid the President, as he may request, in preparing suitable rules for carrying this section and sections 632, 635, 637, 638, and 640-642 of this title, into effect, and when said rules shall have

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§ 633c

been promulgated it shall be the duty of all officers of the United States in the departments and offices to which any such rules may relate to aid, in all proper ways, in carrying said rules, and any modification thereof, into effect.

#### (2) Provisions of.

Second. Among other things, said rules shall provide and declare, as nearly as the conditions of good administration will warrant, as follows:

#### 1. Competitive examinations.

First. For open, competitive examinations for testing the fitness of applicants for the public service classified on January 16, 1883, or thereafter, or to be classified hereunder. Such examinations shall be practical in their character, and so far as may be shall relate to those matters which will fairly test the relative capacity and fitness of the persons examined to discharge the duties of the service into which they seek to be appointed.

2. Selection of officers, etc., according to results of examinations.

Second. All the offices, places, and employments so arranged or to be arranged in classes shall be filled by selections according to grade from among those graded highest as the results of such competitive examinations.

3. Apportionment of appointments; applications for examinations.

Third. Appointments to the public service aforesaid in the departments at Washington shall be apportioned among the several States and Territories and the District of Columbia upon the basis of population as ascertained at the last preceding census. Every application for an examination shall contain, among other things, a statement, under oath, setting forth his or her actual bona fide residence at the time of making the application, as well as how long he or she has been a resident of such place.

4. Probation before absolute appointment.

Fourth. There shall be a period of probation before any absolute appointment or employment aforesaid.

5. Contributions for political purposes.

Fifth. No person in the public service is for that reason under any obligations to contribute to any political fund, or to render any political service, and that he will not be removed or otherwise prejudiced for refusing to do so.

6. Political coercion by officers; discrimination due to marital status.

Sixth. No person in said service has any right to use his official authority or influence to coerce the political action of any person or body. And no person shall be discriminated against in any case because of his or her marital status in examination, appointment, reappointment, reinstatement, reemployment, promotion, transfer, retransfer, demotion, removal, or retirement. All Acts or parts of Acts inconsistent herewith are repealed.

7. Noncompetitive examinations in certain cases. Seventh. There shall be noncompetitive examinations in all proper cases before the commission, when competent persons do not compete, after notice has been given of the existence of the vacancy, under such rules as may be prescribed by the commissioners as to the manner of giving notice.

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8. Notice of appointments, rejections, transfers, resignations, and removals; exceptions to be set forth with rules.

Eighth. Notice shall be given in writing by the appointing power to said commission of the persons selected for appointment or employment from among those who have been examined, of the place of residence of such persons, of the rejection of any such persons after probation, of transfers, resignations, and removals, and of the date thereof, and a record of the same shall be kept by said commission. Any necessary exceptions from said eight fundamental provisions of the rules shall be set forth in connection with such rules, and the reasons therefor shall be stated in the annual reports of the commission.

#### (3) Regulations for examinations, and records.

Third. Said commission shall, subject to the rules that may be made by the President, make regulations for, and have control of, such examinations, and, through its members or the examiners, it shall supervise and preserve the records of the same; and said commission shall keep minutes of its own proceedings.

#### (4) Investigations and reports.

Fourth. Said commission may make investigations concerning the facts, and may report upon all matters touching the enforcement and effects of said rules and regulations, and concerning the action of any examiner or board of examiners hereinafter provided for, and its own subordinates, and those in the public service, in respect to the execution of this section and sections 632, 635, 637, 638, and 640–642 of this title.

#### (5) Annual reports.

Fifth. Said commission shall make an annual report to the President for transmission to Congress, showing its own action, the rules and regulations and the exceptions thereto in force, the practical effects thereof, and any suggestions it may approve for the more effectual accomplishment of the purposes of sections 632, 633, 635, 637, 638, and 640-642. (Jan. 16, 1883, ch. 27, § 2, 22 Stat. 403; July 26, 1937, ch. 522, 50 Stat. 533.)

#### CROSS REFERENCES

Dismissal of husband or wife of Government employees before any other employee, see section 37a of this title.

Hatch Political Activity Act, see section 61 et seq. of Title 18, Criminal Code and Criminal Procedure.

Preference to persons other than husband or wife of Government employees in civil service appointments, see section 35a of this title.

### §§ 633a, 633b. Personnel Classification Board abolished.

#### CODIFICATION

Sections, act June 30, 1932, ch. 314, §§ 505, 506, 47 Stat. 416, related to the abolition of the Personnel Classification Board, the transfer of its duties, powers, functions and personnel to the Civil Service Commission.

### § 633c. Personnel Classification Board; orders, rules, laws, etc., continued.

(a) All orders, determinations, rules, or regulations made or issued by the former Personnel Classification Board, and in effect at the time of the transfer of such board to the Civil Service Commission, shall continue in effect to the same extent as if such

PUBLIC LAW 89-554-SEPT. 6, 1966

Public Law 89-554

September 6, 1966 [H. R. 10104]

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AN ACT

To enact title 5, United States Code, "Government Organization and Employees", codifying the general and permanent laws relating to the organization of the Government of the United States and to its civilian officers and employees.

Title 5, USC, Government Organization and Employees, Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the laws relating to the organization of the Government of the United States and to its civilian officers and employees, generally, are revised, codified, and enacted as title 5 of the United States Code, entitled "Government Organization and Employees", and may be cited as "5 U.S.C., § ", as follows:

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§ 101. Executive departments
The Executive departments are: The Department of State. The Department of the Treasury. The Department of Defense. The Department of Justice. The Post Office Department. The Department of the Interior. The Department of Agriculture. The Department of Commerce. The Department of Labor. The Department of Health, Education, and Welfare.
§ 102. Military departments

The military departments are:

The Department of the Army.

The Department of the Navy.

The Department of the Air Force.

#### § 103. Government corporation

For the purpose of this title—
(1) "Government corporation" means a corporation owned or controlled by the Government of the United States; and

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3319. Competitive service; selection; members of family restriction.

3320. Excepted service; government of the District of Columbia; selection.

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3323. Automatic separations; reappointment; reemployment of annuitants. 3324. Appointments at GS-16, 17, and 18.

3325. Appointments to scientific and professional positions.

3326. Appointments of retired members of the armed forces to positions in the Department of Defense.

3327. Postmasters; standards for determination of qualifications.

#### SUBCHAPTER II—OATH OF OFFICE

Sec.

3331. Oath of office.

3332. Officer affidavit; no consideration paid for appointment.

3333. Employee affidavit; loyalty and striking against the Government.

#### SUBCHAPTER III—DETAILS

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3341. Details; within Executive or military departments.

3342. Details; field to departmental service prohibited.

3343. Details; to international organizations. 3344. Details; hearing examiners.

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3346. Details; to subordinate offices. 3347. Details; Presidential authority.

3348. Details; limited in time.

3349. Details; to fill vacancies; restrictions.

#### SUBCHAPTER IV—TRANSFERS

Sec.

3351. Preference eligibles; transfer; physical qualifications; waiver.

#### SUBCHAPTER V-PROMOTION

Sec.

3361. Promotion; competitive service; examination.

3362. Promotion; effect of incentive award.

3363. Preference eligibles; promotion; physical qualifications; waiver.

3364. Promotion; substitute employees in the postal field service.

#### SUBCHAPTER I—EXAMINATION, CERTIFICATION, AND APPOINTMENT

#### § 3301. Civil service; generally

The President may-

(1) prescribe such regulations for the admission of individuals into the civil service in the executive branch as will best promote the efficiency of that service;

(2) ascertain the fitness of applicants as to age, health, character, knowledge, and ability for the employment sought; and

(3) appoint and prescribe the duties of individuals to make inquiries for the purpose of this section.

§ 3302. Competitive service; rules

The President may prescribe rules governing the competitive service. The rules shall provide, as nearly as conditions of good administration warrant, for-

(1) necessary exceptions of positions from the competitive serv-

ice; and

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(2) necessary exceptions from the provisions of sections 2951, 3304(a), 3306(a) (1), 3321, 7152, 7153, 7321, and 7322 of this title. Each officer and individual employed in an agency to which the rules apply shall aid in carrying out the rules.

## § 3303. Competitive service; recommendations of Senators or Representatives

An individual concerned in examining an applicant for or appointing him in the competitive service may not receive or consider a recommendation of the applicant by a Senator or Representative, except as to the character or residence of the applicant.

#### § 3304. Competitive service; examinations

(a) The President may prescribe rules which shall provide, as near-

ly as conditions of good administration warrant, for-

(1) open, competitive examinations for testing applicants for appointment in the competitive service which are practical in character and as far as possible relate to matters that fairly test the relative capacity and fitness of the applicants for the appointment sought; and

(2) noncompetitive examinations when competent applicants do not compete after notice has been given of the existence of the

vacancy.

(b) An individual may be appointed in the competitive service only if he has passed an examination or is specifically excepted from examination under section 3302 of this title. This subsection does not take from the President any authority conferred by section 3301 of this title that is consistent with the provisions of this title governing the competitive service.

(c) Notwithstanding a contrary provision of this title or of the rules and regulations prescribed under this title for the administration

of the competitive service, an individual who served-

(1) for at least 3 years in the legislative branch in a position in which he was paid by the Secretary of the Senate or the Clerk of the House of Representatives; or

(2) for at least 4 years as a secretary or law clerk, or both,

to a justice or judge of the United States;

acquires a competitive status for transfer to the competitive service if he is involuntarily separated without prejudice from the legislative or judicial branch, passes a suitable noncompetitive examination, and transfers to the competitive service within 1 year of the separation from the legislative or judicial branch. For the purpose of this subsection, an individual who has served for at least 2 years in a position in the legislative branch described by paragraph (1) of this subsection and who is separated from that position to enter the armed forces is deemed to have held that position during his service in the armed forces.

(d) Employees at any place outside the District of Columbia where the President or a Civil Service Commission board of examiners directs that examinations be held shall allow the reasonable use of public buildings for, and in all proper ways facilitate, holding the

examinations.

§ 3305. Competitive service; examinations; when held

(a) The Civil Service Commission shall hold examinations for the competitive service at least twice a year in each State and territory or possession of the United States where there are individuals to be examined.

#### TITLE 5—GOVERNMENT ORGANIZATION AND EMPLOYEES

This title was enacted by Pub. L. 89-554, §1, Sept. 6, 1966, 80 Stat. 378

Part		Sec.
I.	The Agencies Generally	101
II.	Civil Service Functions and Re-	
	sponsibilities	1101
III.	Employees	2101

#### AMENDMENTS

1979—Pub. L. 96–54,  $\S2(a)(1)$ , Aug. 14, 1979, 93 Stat. 381, substituted "Civil Service Functions and Responsibilities" for "The United States Civil Service Commission" in item for part II.

Table Showing Disposition of All Sections of Former Title 5  $\,$ 

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1. 2	101
3	Rep.
4	3345
5	3346
6	3347
7	3348
8	3349
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10	2901
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16	3331
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17, 17a	Rep.
17b, 17c	2905
18	2903
19	Rep.
20	2904
21	2906
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21b	5507
22	301
22–1 (less 3d–5th provisos)	7532
22–1 (3d proviso)	3571, 5594
22-1 (4th and 5th provisos)	7312
22–2	7533
22–3 22a	7531
23–26c	302 Box
27	Rep.   6106
28	6105
29, 29a, 30 to 30b-1, 30c to 30e-1,	Rep.
30f-30m.	Tiop.
30n	6322
30n-1	T. 28 § 1823
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30p	5515
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31–31b, 32	Rep.
33	7154
34-35a, 36-37a	Rep.
38	3341
39, 40	3342
41	T. 14 § 632
42, 42a	Rep.
43	3101
43a	3102
44	T. 31 §492–1 (See Rev. T. 31
	Table)
45	Rep.

TABLE SHOWING DISPOSITION OF ALL SECTIONS OF

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46b	5513				
46c	T. 31 §699a (See Rev. T. 31				
46d, 46e	Table) 5514				
47	3103; T. 18 § 1916				
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48	T. 28 § 514				
49	3106				
50	5501; T. 18 § 1916				
51	5536				
52	5502 3108				
53 54	3108				
55	Rep.				
55a	3109				
56	5503				
57–59e	Rep.				
60	T. 2 § 162				
61	D.C. Code, §31–1009				
61a	5552				
61a-1(a), (f)	5534a				
61a-1(b)-(e)	Rep. 5551				
61b (3d–5th sentences)	6306				
61b (6th sentence)	5551				
61c-61e	Rep.				
61f	5582				
61g	5581				
61h	5583				
61i	5581				
61j	5582 5581				
62–64a	Rep.				
65	T. 2 § 162				
66	T. 18 § 1914				
67	T. 7 § 2220				
68	T. 8 § 1353c				
69	5535, 5536				
70	5536   5945				
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72	5535				
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73b–1(e)	5727				
73b–2	5703				
73b–3(a) (less 3d–6th provisos)	5722				
73b-3(a) (3d, 4th provisos)	5728				
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73f, 74–75a	Rep.				

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#### TITLE 5—GOVERNMENT ORGANIZATION AND EMPLOYEES

Table Showing Disposition of All Sections of Former Title 5—Continued

TABLE SHOWING DISPOSITION OF ALL SECTIONS OF FORMER TITLE 5—Continued

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611     T. 29 § 551     630e     T. 40 § 755 Rep.       611a     T. 29 § 552     630f     Rep.       611b     T. 29 § 553     630g     T. 40 § 756 (See Rev. T       611c     Rep. and Elim.     630g-1     T. 40 § 757 (See Rev. T       612, 613     Rep.     630g-2     T. 40 § 759 Rep.       613a     T. 29 § 554     630h     T. 40 § 758 (See Rev. T       613b     T. 29 § 555     630i     Elim.	C. 40 Table) C. 40 Table)
611a     T. 29 §552     630f     Rep.       611b     T. 29 §553     630g     T. 40 §756 (See Rev. T       611c     Rep. and Elim.     630g-1     T. 40 §757 (See Rev. T       612, 613     Rep.     630g-2     T. 40 §759 Rep.       613a     T. 29 §554     630h     T. 40 §758 (See Rev. T       613b     T. 29 §555     630i     Elim.	. 40 Table)
611b     T. 29 §553     630g     T. 40 §756 (See Rev. T       611c     Rep. and Elim.     630g-1     T. 40 §757 (See Rev. T       612, 613     Rep.     630g-2     T. 40 §759 Rep.       613a     T. 29 §554     630h     T. 40 §758 (See Rev. T       613b     T. 29 §555     630i     Elim.	. 40 Table)
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613a       T. 29 §554       630h       T. 40 §758 (See Rev. T         613b       T. 29 §555       630i       Elim.	. 40 Table)
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616 T. 29 \$557 631a, 631b(a) Elim.	
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620 T. 29 § 560 632 (5th par.) 1103	
621 T. 29 § 561 <b>633(1)</b> 1301, <b>3302</b>	
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626p T. 10 § 9774 673–673b.	
6264, 626r T. 10 § 9301 673c (1st par, less provisos) Rep.	
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### IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF ALABAMA SOUTHERN DIVISION

AMERICA'S FRONTLINE	)	
DOCTORS, et al,	)	
	)	
Plaintiffs,	)	
	)	
v.	)	Case No. 2:21-cv-702-CLM
	)	
The UNITED STATES OF AMERICA,	)	
et al,	)	
	)	
Defendants.	)	

**EXHIBIT 4** 

BY AUTHORITY OF CONGRESS.

THE

# Statutes at Large

AND

#### **PROCLAMATIONS**

OF THE

## UNITED STATES OF AMERICA,

FROM DECEMBER 1869 TO MARCH 1871,

AND

## TREATIES AND POSTAL CONVENTIONS

Arranged in Chronological Order and carefully collated with the Originals at Washington,

WITH

REFERENCES TO THE MATTER OF EACH ACT AND TO THE SUBSEQUENT ACTS ON THE SAME SUBJECT.

EDITED BY

#### GEORGE P. SANGER,

COUNSELLOR AT LAW.

The rights and interest of the United States in the stereotype plates from which this work is printed are hereby recognized, acknowledged, and declared by the publishers, according to the provisions of the joint resolution of Congress, passed March 3, 1845.

VOL. XVI.

BOSTON:

LITTLE, BROWN, AND COMPANY.
1871.

#### FORTY-FIRST CONGRESS. Sess. III. CH. 113, 114. 1871.

any judicial district within his circuit to hold a district or circuit court in the place or aid of any other district judge within the same circuit; and it shall be the duty of such district judge as shall be for that purpose designated and appointed to hold the district or circuit court as aforesaid paywithout any other compensation than his regular salary as established by law.

No additional

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SEC. 4. That the salaries provided for in the foregoing section of this act shall be payable in quarterly instalments on the first days of April, July, October, and January of each year, and an amount sufficient to pay the same is hereby appropriated out of any money in the treasury not otherwise appropriated.

Salaries payable quarterly.

Appropriation.

APPROVED, March 3, 1871.

gress by the Secretary of State.

CHAP. CXIV. — An Act making Appropriations for sundry civil Expenses of the Gov- March 3, 1871. ernment for the fiscal Year ending June thirty, eighteen hundred and seventy-two, and for

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums be, and the same are hereby, appropriated, for the objects hereinafter expressed, for the fiscal year ending the thirtieth June, eighteen hundred and seventy-two, viz.:-

Civil expenses appropriation.

#### STATE DEPARTMENT.

For defraying the expenses of defending claims under the convention with Mexico of July four, eighteen hundred and sixty-eight, to be expended under the direction of the Attorney-General, twenty thousand Vol. xv. p. 679.

State Depart-Claims convention with

For the compensation and expenses of the commission for determining the pending questions between Great Britain and the United States, twenty-five thousand dollars.

Commission upon questions pending wing. Great Britain; with Spain.

For the compensation and expenses of a commission for determining the questions pending between the United States and Spain, growing out of the acts of the Spanish officials in and about Cuba, fifteen thousand dollars.

For the increase in the expenses of the diplomatic and consular officers of the United States in Paris, caused by a state of war; and also for com-diplomatic and pensation for extraordinary services performed by such officers during in Paris caused the war; and also for the additional expense caused to the legations and by the war; in Madrid consulates of the United States in Madrid, Paris, Berlin, and London, by Berlin, and Lonreason of the war, and by reason of the protection assumed by the United don; States of persons, legations, and consulates of other powers in Paris, a sum not to exceed fifty thousand dollars in all, or so much thereof as may be necessary, to be expended under the direction of the Secretary of State, on the approval of the President, and on vouchers to be filed in the Treasury Department, and a statement thereof to be reported to Con-

Expenses of consular officers

To defray the expenses incurred by the United States legation in Paris, legation to protecting the subjects of the North German Confederation in France in protecting the subjects of the North German Confederation in France in Paris in protecting Germans. during the war between France and Prussia, including extra compensation to the secretaries, messenger, and use of carriage of said legation, four thousand dollars; and the foregoing appropriations are hereby made available immediately upon the passage of this act.

#### TREASURY DEPARTMENT.

Supervising Inspectors of Steam-Vessels. - For carrying out the provisions of the act of thirtieth August, eighteen hundred and fifty-two, for inspectors of the better protection of the lives of passengers on vessels propelled in 1852, ch. 106 whole or in part by steam, and of the acts amendatory thereof, the follow- Vol. x. p. 61. ing sums, viz.:-

Treasury Department. Supervising

#### FORTY-FIRST CONGRESS. SESS. III. CH. 114. 1871.

Persons entitled to refunding of duties under certain

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for building for court-house nd post-office at Columbia, S. C.

State first to relinquish right to tax the site,

Fines, penal-Vol. xv. p. 240. 1870, ch. 189. Ante, p. 180. to be disposed of according to

1**8**67, ch. 188.

Vol. xvii. pp. 9,

Limit. Ante, 880.

President to prescribe rules, &c. for the admission of persons into the Vol. xvii. p. 7.

Secretary of the Treasury that parties are entitled to refund of duties under the twenty-sixth section of the act of July fourteen, eighteen hundred and seventy, and joint resolution approved January thirtieth, eighteen hundred and seventy-one, it shall be the duty of the Secretary acts to be paid.
1870, ch. 255, § 26.

of the Treasury to draw his warrant upon the treasurer, directing said

Ante, p. 289.
Pob. Res. No. 18.

Post, p. 592.

wise appropriated.

Appropriation SEC. 5. That there be appropriated, out of any money in the treasury for minister, secretary, &c. to otherwise appropriated, the sum of seventeen thousand five hundred German Empire; dollars for the salary of an envoy extraordinary and minister plenipo-SEC. 5. That there be appropriated, out of any money in the treasury tentiary, and twenty-five hundred dollars for the salary of a secretary, and eighteen hundred dollars for that of an assistant secretary of legation to the German Empire.

SEC. 6. That the appropriation made March three, eighteen hundred and sixty-nine, having been covered into the treasury, the Secretary of the Treasury be, and he is hereby, authorized and directed to cause to be constructed, upon the site already given to and owned by the United States, a suitable building, fire-proof, at Columbia, South Carolina, for the accommodation of the post-office and United States circuit and district courts; and for this purpose there is hereby appropriated, out of any money in the treasury not otherwise appropriated, seventy-five thousand dollars, to be expended under the direction of the Secretary of the Treasury, who shall cause proper plans and estimates to be made, so that no expenditure shall be made or authorized for the full completion of said building beyond the amount herein appropriated: Provided, That no money hereby appropriated shall be used or applied for the purposes mentioned until it shall appear that the State has duly released and relinquished to the United States the right to tax or in any way assess the site, or the property of the United States that may be thereon, during the time that the United States shall be or remain the owner

SEC. 7. That all fines, penalties, and forfeitures, heretofore or that may the laws of the United States relating to customs, commerce, and naviga1868, ch. 278. tion over the territory ceded to the United States by Russia, to establish a collection district therein, and for other purposes," approved July twenty-seven, eighteen hundred and sixty-eight, and "An act to prevent the extermination of fur-bearing animals in Alaska," approved July one, eighteen hundred and seventy, shall be disposed of according to the pro-Vol. xiv. p. 546. visions of the act entitled "An act to regulate the disposition of the proceeds of fines, penalties, and forfeitures incurred under the laws relating to the customs, and for other purposes," approved March two, eighteen Pay of assist. hundred and sixty-seven.

SEC. 8. That the Secretary of the Interior be, and he hereby is, authortaking the ninth ized to increase the compensation of assistant marshals in taking the increased by the census of eighteen hundred and seventy, whenever, in his judgment, the Secretary of the same shall be necessary: Provided, That in no case shall such increase exceed fifty per centum of the amount of compensation now allowed by law, nor shall the entire compensation be more than eight dollars per day for the time actually employed; and the joint resolution entitled "A resolution in relation to the compensation of assistant marshals for taking the census of eighteen hundred and seventy," approved June nine, eighteen hundred and seventy, be, and the same is hereby, repealed.

SEC. 9. That the President of the United States be, and he is hereby, authorized to prescribe such rules and regulations for the admission of persons into the civil service of the United States as will best promote the efficiency thereof, and ascertain the fitness of each candidate in respect to age, health, character, knowledge, and ability for the branch of service into which he seeks to enter; and for this purpose the President is au-

## FORTY-FIRST CONGRESS. SESS. HI. CH. 114, 115. 1871.

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thorized to employ suitable persons to conduct said inquiries, to prescribe their duties, and to establish regulations for the conduct of persons who duct inquiries, may receive appointments in the civil service.

APPROVED, March 3, 1871.

CHAP. CXV. — An Act making Appropriations to supply Deficiencies in the Appropriations for the Service of the Government for the fiscal Years ending June thirty, eighteen hundred and seventy, and June thirty, eighteen hundred and seventy-one and for former Years, and for other Purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are [or] so much thereof as may be necessary, be, and the same are hereby, appropriations for priated for the objects hereinafter expressed, namely:—

propriations for the years ending June 30, 1870

Deficiency ap-

Senate. — To pay an additional assistant engineer authorized by the and 1871. Senate, at the rate of one thousand four hundred and forty dollars per annum, commencing on the first day of December, eighteen hundred and gineer. seventy, for the fiscal year ending the thirtieth day of June, eighteen hundred and seventy-one, eight hundred and forty dollars.

Assistant en-

For steam-pump for the heating and ventilating apparatus of the Senate, under the direction of the sergeant-at-arms, one thousand dollars.

Heating and ventilatin**g ap-**

For expenses of heating and ventilating apparatus of the Senate, one thousand dollars.

House of Representatives.

paratus.

House of Representatives. - For cartage, three thousand dollars.

For laborers, one thousand six hundred dollars.

For furniture and repairs thereof, two thousand dollars.

For fuel, two thousand dollars.

For paying teller in the office of the sergeant-at-arms, one thousand two hundred and twenty dollars.

Miscellaneous.

For the miscellaneous item of the contingent fund of the House, ten thousand dollars.

For the following sums due under resolutions of the House passed during the first session of the Thirty-ninth Congress, namely: To the late and superintendents of document first assistant door-keeper, eight hundred and forty dollars; to the super- and folding intendent of the document-room, eight hundred and forty dollars; and to rooms. E. Spicer, late superintendent of the folding-room, seven hundred and twenty dollars; to John J. McElhone, Wm. Hincks, W. Blair Lord, D. Wolfe Brown, Theodore F. Andrews, and William Henry Burr, reporters Globe. for the Congressional Globe during the first session of the Thirty-ninth Congress, seven hundred dollars each; in all, six thousand four hundred

dollars, additional compensation for the Thirty-ninth Congress. For compensation of the tally-clerk of the House of Representatives, from the first day of February, eighteen hundred and seventy, to the first day of July, eighteen hundred and seventy one, six hundred and twelve dollars, the same making his compensation equal to that of his predeces-

Reporters for Congressional

sor, (R. U. Sherman,) and as fixed in the legislative bill for himself. To pay Rives and Bailey for the reporting and publication of the debates and proceedings of the Forty-first Congress, under the joint resolu- Bailey

Tally-clerk.

tion approved March three, eighteen hundred and sixty-nine, and contract of April fourteen, eighteen hundred and sixty-nine, so far as may have been provided for by law, one hundred and twenty thousand dollars, or so much thereof as may be necessary

Rives and Vol. xv. p. 847

Public Buildings under the Treasury Department. - For continuing the work on the building for post-office and court-house in New York ings under the City, to be applied only to finishing the foundations up to and including the partment sill course, and receiving and setting the granite of the first story above that course, and subject to no other limitations or restriction, five hundred New York. thousand dollars.

Post office and court-house in

Public build-

For the building for post-office and sub-treasury in Boston, the unexPost-office and sub-treasury in Boston, the unexPost-office and sub-treasury in pended balance of appropriation remaining on the thirtieth June, eighteen Boston.

#### SECOND EDITION.

# REVISED STATUTES

OF

# THE UNITED STATES,

PASSED AT THE

### FIRST SESSION OF THE FORTY-THIRD CONGRESS,

1873-'74;

EMBRACING THE STATUTES OF THE UNITED STATES, GENERAL AND PERMANENT IN THEIR NATURE, IN FORCE ON THE FIRST DAY OF DECEMBER, ONE THOUSAND EIGHT HUNDRED AND SEVENTY-THREE, AS REVISED AND CONSOLIDATED BY COMMISSIONERS APPOINTED UNDER AN ACT OF CONGRESS; AND AS REPRINTED, WITH AMENDMENTS, UNDER AUTHORITY OF AN ACT OF CONGRESS APPROVED THE SECOND DAY OF MARCH, IN THE YEAR ONE THOUSAND EIGHT HUNDRED AND SEVENTY-SEVEN,

WITH

### AN APPENDIX.

EDITED, PRINTED, AND PUBLISHED UNDER THE AUTHORITY OF AN ACT OF CONGRESS.

AND UNDER THE DIRECTION OF THE SECRETARY OF STATE.

WASHINGTON:
GOVERNMENT PRINTING OFFICE.
1878.

#### TITLE XIX.

#### PROVISIONS APPLICABLE TO SEVERAL CLASSES OF OFFICERS.

Sec. 1753. President to regulate admissions to the civil service. 1754. Preference of persons disabled in military or naval service. 1755. Recommendation for employment of such persons. 1756. Form of oath of office. 1757. Oath for certain persons. 1758. Who may administer oath. 1759. Custody of oath. 1760. Unauthorized office, no salary for. 1761. Appointees to fill vacancies during recess of Senate. 1762. Salaries to officers improperly holding over.
1763. Double salaries. 1764. Extra services. 1765. Extra allowances. 1766. Officer in arrears. 1767. Tenure of office. 1768. Suspension and filling vacancies. 1769. Filling vacancies temporarily.
1770. Term of office not to be extended. 1771. Accepting or exercising office contrary to law. 1772. Removing, appointing, or commissioning officer contrary to law. 1773. Commissions. 1774. Notification of appointments to Secretary of Treasury.

1775. Notification of nominations, rejections, &c., to Secretary of Treasury.

1776. Removal of office.

1777. Preservation of copies of Statutes at Large

1778. Taking oaths, acknowledgments, &c. 1779. Restriction upon payments for newspapers, &c.

1780. Failure to make returns or reports. 1781. Prohibition upon taking consideration for procuring contracts, offices, &c.

1782. Upon taking compensation in matters to which United States is a party.

1783. Persons interested not to act as agents of the government.

1784. Prohibition of contributions, presents, &c., to superiors.

1785. Punishment for aiding, &c., in im-

porting or trading in obscene literature

1786. Proceedings against persons illegally holding office.

1787. Penalty for illegally holding office. 1788. Disbursing officers forbidden to trade

in public funds or property.

1789. Collecting officers forbidden to trade in public property.

1790. Restriction on payment for services.

President to regto the civil service.

Preference of val service.

No. 27, s. 1, v. 13, p. 571.

Recommenda-

p. 571.

Sec. 1753. The President is authorized to prescribe such regulations ulate admissions for the admission of persons into the civil service of the United States as may best promote the efficiency thereof, and ascertain the fitness of each 3 March, 1871, c. candidate in respect to age, health, character, knowledge, and ability for 114, s. 9, v. 16, p. the branch of service into which he seeks to enter; and for this purpose he may employ suitable persons to conduct such inquiries, and may prescribe their duties, and establish regulations for the conduct of persons who may receive appointments in the civil service.

Sec. 1754. Persons honorably discharged from the military or naval persons disabled service by reason of disability resulting from wounds or sickness incurred in military or na- in the line of duty, shall be preferred for appointments to civil offices, provided they are found to possess the business capacity necessary for

3Mar., 1865, Res. the proper discharge of the duties of such offices.

Sec. 1755. In grateful recognition of the services, sacrifices, and suftion for employ- ferings of persons honorably discharged from the military and naval thent of such per-service of the country, by reason of wounds, disease, or the expiration of terms of enlistment, it is respectfully recommended to bankers, merchants, 3 Mar., 1865, Res. manufacturers, mechanics, farmers, and persons engaged in industrial No. 27, s. 2, v. 13, pursuits, to give them the preference for appointments to remunerative situations and employments.

Form of oath of Sec. 1756. Every person elected or appointed to any office of honor or profit, either in the civil, military, or naval service, excepting the 2 July, 1862, c. President and the persons embraced by the section following, shall, 128, v. 12, p. 502. before entering upon the duties of such office, and before being entitled Ex parte Gar- to any part of the salary or other emoluments thereof, take and subscribe and 4 Wall., 333. the following oath: "I, A B, do solemnly swear (or affirm) that I have

Date.	Date. C. S. V. P. Sec.R.S. Date.		C.	s.	v.	P.	Sec.R.S				
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OF THE

# UNITED STATES OF AMERICA

OF A GENERAL AND PERMANENT CHARACTER

IN FORCE

# DECEMBER 7, 1925

AND APPENDIX WITH LAWS TO DECEMBER 6, 1926

CONSOLIDATED, CODIFIED, SET FORTH, AND PUBLISHED IN 1926, IN THE ONE HUNDRED AND FIFTIETH YEAR OF THE REPUBLIC, AT ITS FIRST SESSION, BY THE SIXTY-NINTH CONGRESS

[WITH ANCILLARIES AND INDEX]

VOLUME 44 - PART 1

OF THE

UNITED STATES STATUTES AT LARGE



UNITED STATES
GOVERNMENT PRINTING OFFICE
WASHINGTON
1926 ...

613. Second Assistant Secretary; appointment; duties.—There shall be in said department an additional Secretary, who shall be known and designated as Second Assistant Secretary of Labor. He shall be appointed by the President. He shall perform such duties as shall be prescribed by the Secretary of Labor, or required by law, and in case of the death, resignation, absence, or sickness of the Assistant Secretary shall, until a successor is appointed or such absence or sickness shall cease, perform the duties devolving upon the Assistant Secretary by reason of section 4 of this title, unless otherwise directed by the President, as provided by section 6 of this title. (June 30, 1922, c. 254, § 1, 42 Stat. 766; Feb. 27, 1925, c. 364, Title IV, 43 Stat. 1048.)

614. Private secretary to Second Assistant Secretary.—There shall be in said Department of Labor one private secretary to the Second Assistant Secretary of Labor. (June 30, 1922, c. 254, § 2, 42 Stat. 766; Feb. 27, 1925, c. 364, Title IV, 48 Stat. 1048.)

615. Chief clerk; disbursing clerk.—There shall be in said department a chief clerk and a disbursing clerk. (Mar. 4, 1913, c. 141, § 2, 37 Stat. 736.)

616. Bureaus and offices in department.—The following-named offices, bureaus, divisions, and branches of the public service, and all that pertains to the same, shall be under the jurisdiction and supervision of the Department of Labor.

- 1. The office of the Commissioner General of Immigration, the Bureau of Immigration and the Bureau of Naturalization, the Commissioners of Immigration, the Division of Information, and the Immigration Service at Large.
- 2. The Bureau of Labor Statistics and the office of the Commissioner of Labor Statistics.
  - 3. The Children's Bureau.
- 4. The Women's Bureau. (Feb. 14, 1903, c. 552, § 4, 82 Stat. 826; Mar. 4, 1913, c. 141, § 3, 87 Stat. 737; June 5, 1920, c. 248. § 1, 41 Stat. 987.)

617. Library, records, etc., of department.—The Secretary of Labor shall have charge in the buildings or premises occupied by or appropriated to the Department of Labor, of the library, furniture, fixtures, records, and other property pertaining to it or acquired for use in its business. He shall be allowed to expend for periodicals and the purposes of the library and for rental of appropriate quarters for the accommodation of the Department of Labor within the District of Columbia, and for all other incidental expenses, such sums as Congress may provide from time to time. (Mar. 4, 1913, c. 141, § 6, 37 Stat. 788.)

618. Rented quarters.—Where any office, bureau, or branch of the public service transferred to the Department of Labor is occupying rented buildings or premises, it may continue to do so until other suitable quarters are provided for its use. (Mar. 4, 1913, c. 141, § 6, 37 Stat. 738.)

619. Mediation of labor disputes; duties, powers, etc., transferred to department.—The Secretary of Labor shall have power to act as mediator and to appoint commissioners of conciliation in labor disputes whenever in his judgment the interests of industrial peace may require it to be done; and all duties performed and all power and authority on March 4, 1913, possessed or exercised by the head of any executive department in and over any bureau, office, officer, board, branch, or division of the public service transferred to the Department of Labor, or any business arising therefrom or pertaining thereto, or in relation to the duties performed by and authority conferred by law upon such bureau, officer, office, board, branch, or division of the public service, whether of an appellate or revisory character or otherwise, shall be vested in and exercised by the head of the said Department of Labor. (Mar. 4, 1918, c. 141, § 8, 37 Stat. 738.)

620. Report and investigations.—The Secretary of Labor shall annually, at the close of each fiscal year, make a report persons to conduct such inquiries, and may prescribe their

in writing to Congress, giving an account of all moneys received and disbursed by him and his department and describing the work done by the department. He shall also, from time to time, make such special investigations and reports as he may be required to do by the President, or by Congress, or which he himself may deem necessary. (Mar. 4, 1913, c. 141, § 9, 87 Stat. 738.)

621. Same; records and papers and furniture transferred to department.—The official records and papers on file in and pertaining exclusively to the business of any bureau, office, department, or branch of the public service transferred to the Department of Labor, together with the furniture in use in such bureau, office, department, or branch of the public service, are transferred to the Department of Labor. (Mar. 4, 1913, c. 141, § 5, 37 Stat. 737.)

622. Same; laws operative.—All laws prescribing the work and defining the duties of the several bureaus, offices, departments, or branches of the public service transferred to and made a part of the Department of Labor shall, so far as the same are not in conflict with the provisions of this chapter, remain in full force and effect, to be executed under the direction of the Secretary of Labor. (Mar. 4, 1913, c. 141, § 6, 37 Stat. 738.)

## Chapter 12.—CIVIL SERVICE COMMISSION AND CLASSIFIED CIVIL SERVICE.

Sec.

- 631. Regulation of admissions to civil service.
- 632. Civil Service Commission; appointment; removal. 633. Rules.
  - (1) Preparation of.
  - (2) Provisions of.
    - 1. Competitive examinations.
    - Selection of officers, etc., according to results of examinations.
    - Apportionment of appointments; applications for examinations.
    - 4. Probation before absolute appointment.
    - 5. Contributions for political purposes.
    - 6. Political coercion by officers.
    - 7. Noncompetitive examinations in certain cases.
    - Notice of appointments, rejections, transfers, resignations, and removals; exceptions to be set forth with rules.
  - (3) Regulations for examinations, and records.
  - (4) Investigations and reports.
  - (5) Annual reports.
- 684. Oaths to witnesses.
- 635. Chief examiner; secretary; employees; boards of examiners.
- 636. Detail of employees.
- 637. Violation of duties by commissioners or officers, etc.
- 638. Appointments and promotions in classified service; examinations.
- 639. Deputy collectors of internal revenue and deputy marshals,
- 640. Habitual users of intoxicants.
- 641. Members of same family.
- 642. Recommendations by Senators or Representatives.
- 643. Applications for examinations; certificate of residence.
- 644. Place of examinations; persons afflicted with tuberculosis; certificate of health; appointments from same family.
- 645. Civil service status of soldiers, sailors, and marines,
- 646. Bureau of Efficiency.
- 647. Same; chief of bureau reports.
- 648. Same: efficiency ratings for classified service in executivt departments.
- 649. Same; reports as to needs of personnel in departments.
- 650. Same; information furnished to by departments.
- 651. Same; records, and papers transferred to.
- 652. Removals from classified civil service only for cause.

Section 631. Regulation of admissions to civil service.—The President is authorized to prescribe such regulations for the admission of persons into the civil service of the United States as may best promote the efficiency thereof, and ascertain the fitness of each candidate in respect to age, health, character, knowledge, and ability for the branch of service into which he seeks to enter; and for this purpose he may employ suitable persons to conduct such inquiries, and may prescribe their

duties, and establish regulations for the conduct of persons who may receive appointments in the civil service. (R. S. § 1753.)

632. Civil Service Commission; appointment; removal.—The President is authorized to appoint, by and with the advice and consent of the Senate, three persons, not more than two of whom shall be adherents of the same party, as civil service commissioners, and said three commissioners shall constitute the United States Civil Service Commission. Said commissioners shall hold no other official place under the United States.

The President may remove any commissioner; and any vacancy in the position of commissioner shall be so filled by the President, by and with the advice and consent of the Senate, as to conform to said conditions for the first selection of commissioners.

Each of said commissioners shall be paid, in addition to his salary, his necessary traveling expenses incurred in the discharge of his duty as a commissioner. (Jan. 16, 1883, c. 27, § 1, 22 Stat. 403.)

- 633. Rules.—It shall be the duty of said commissioners:
- (1) Preparation of.—First. To aid the President, as he may request, in preparing suitable rules for carrying this section and sections 632, 635, 637, 638, and 640 to 642 of this title, into effect, and when said rules shall have been promulgated it shall be the duty of all officers of the United States in the departments and offices to which any such rules may relate to aid, in all proper ways, in carrying said rules, and any modification thereof, into effect.
- (2) Provisions of.—Second. Among other things, said rules shall provide and declare, as nearly as the conditions of good administration will warrant, as follows:
- 1. Competitive examinations.

First. For open, competitive examinations for testing the fitness of applicants for the public service classified on January 16, 1883, or thereafter, or to be classified hereunder. Such examinations shall be practical in their character, and so far as may be shall relate to those matters which will fairly test the relative capacity and fitness of the persons examined to discharge the duties of the service into which they seek to be appointed.

Selection of officers, etc., according to results of examinations.

Second. All the offices, places, and employments so arranged or to be arranged in classes shall be filled by selections according to grade from among those graded highest as the results of such competitive examinations,

3. Apportionment of appointments; applications for examina-

Third. Appointments to the public service aforesaid in the departments at Washington shall be apportioned among the several States and Territories and the District of Columbia upon the basis of population as ascertained at the last preceding census. Every application for an examination shall contain, among other things, a statement, under oath, setting forth his or her actual bona fide residence at the time of making the application, as well as how long he or she has been a resident of such place.

4. Probation before absolute appointment.

Fourth. There shall be a period of probation before any absolute appointment or employment aforesaid.

5. Contributions for political purposes.

Fifth. No person in the public service is for that reason under any obligations to contribute to any political fund, or to render any political service, and that he will not be removed or otherwise prejudiced for refusing to do so.

6. Political coercion by officers.

Sixth. No person in said service has any right to use his official authority or influence to coerce the political action of any person or body.

7. Noncompetitive examinations in certain cases.

Seventh. There shall be noncompetitive examinations in all proper cases before the commission, when competent persons do not compete, after notice has been given of the existence of the vacancy, under such rules as may be prescribed by the commissioners as to the manner of giving notice.

Notice of appointments, rejections, transfers, resignations, and removals; exceptions to be set forth with rules.

Eighth. Notice shall be given in writing by the appointing power to said commission of the persons selected for appointment or employment from among those who have been examined, of the place of residence of such persons, of the rejection of any such persons after probation, of transfers, resignations, and removals, and of the date thereof, and a record of the same shall be kept by said commission. Any necessary exceptions from said eight fundamental provisions of the rules shall be set forth in connection with such rules, and the reasons therefor shall be stated in the annual reports of the commission.

- (3) Regulations for examinations, and records.—Third. Said commission shall, subject to the rules that may be made by the President, make regulations for, and have control of, such examinations, and, through its members or the examiners, it shall supervise and preserve the records of the same; and said commission shall keep minutes of its own proceedings.
- (4) Investigations and reports.—Fourth. Said commission may make investigations concerning the facts, and may report upon all matters touching the enforcement and effects of said rules and regulations, and concerning the action of any examiner or board of examiners hereinafter provided for, and its own subordinates, and those in the public service, in respect to the execution of this section and sections 632, 635, 637, 638, and 640 to 642 of this title.
- (5) Annual reports.—Fifth. Said commission shall make an annual report to the President for transmission to Cougress, showing its own action, the rules and regulations and the exceptions thereto in force, the practical effects thereof, and any suggestions it may approve for the more effectual accomplishment of the purposes of sections 632, 633, 635, 637, 638 and 640 to 642. (Jan. 16, 1893, c. 27, § 2, 22 Stat. 403.)
- 634. Oaths to witnesses.—Members of the Civil Service Commission and its duly authorized representatives are authorized to administer oaths to witnesses in any matter depending before the Civil Service Commission. (Aug. 23, 1912, c. 350, § 1, 37 Stat. 372.)

635. Chief examiner; secretary; employees; boards of examiners.-Said commission is authorized to employ a chief examiner, a part of whose duty it shall be, under its direction, to act with the examining boards, so far as practicable, whether at Washington or elsewhere, and to secure accuracy, uniformity, and justice in all their proceedings, which shall be at all times open to him. The chief examiner shall be paid in addition to his salary, his necessary traveling expenses incurred in the discharge of his duty. The commission shall have a secretary, to be appointed by the President. It may, when necessary, employ a stenographer, and a messenger. The commission shall, at Washington, and in one or more places in each State and Territory where examinations are to take place, designate and select a suitable number of persons, not less than three, in the official service of the United States, residing in said State or Territory, after consulting the head of the department or office in which such persons serve, to be members of boards of

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942         28         755         1065         28         256         1276         10         786         1457         34         389         1620         34           943         28         756         1066         28         259         1285         10         695         1458         34         400         1621         34           945         28         757         1067         28         260         1288         10         846         1459         34         401         1622         34           945         28         758         1068         28         261         1291         10         893         1462         34         421         1623         34	715 1813 40 681 1814 40
946 28 759 1069 28 262 1296 10 831, 1391 1463 34 424 1624 34 947 28 760 1070 28 263 1298 10 834 1464 34 425 1624, 34	681 1815 40 1200 1816 40 166, 161 1818 40
918     28     767     1071     28     264     1300     10     875     1465     34     426     Art. 19       949     28     768     1072     28     265     1302     10     874     1466     34     241     1665     50       950     28     769     1073     28     266     1303     10     871     1467     34     242     1666     50       951     28     774     1074     28     267     1304     10     872     1468     34     246     1668     18       1668     18     18     18     18     18     18     18     1668     18	1819 40 1820 40 55 1821 40
950         28         769         1073         28         266         1303         10         871         1467         34         242         1666         50           951         28         774         1074         28         267         1304         10         872         1468         34         246         1668         18           952         28         775         1075         28         271         1305         10         906         1469         34         247         1669         50           953         28         776         1076         28         272         1306         10         907         1470         34         248         1671         50           954         28         777         1077         28         273         1307         10         908         1471         5         440         1674         22	95 1822 40 56 1823 40
953 28 776   1076 28 272   1306 10 907   1470 34 248   1671 50	57 1824 40 40, 51 1825 40 32 1826 40
955         28         778         1078         28         292         1308         10         835         1473         5         442         1675         22           956         28         779         1080         28         274         1309         10         1061         1474         34         251         1685         22           957         28         781         1081         28         275         1310         10         1096         1475         34         251         1686         22	20   1827 40 36   1828 18
000 00 000 1000 00 270 1 1211 10 1042 1 1477 24 251 1 1688 22	39 1829 3 1830 40 168 1831 40
955         28         782         1082         28         277         1312         10         1062         1310         1083         24         251         1689         22           960         28         784         1084         28         278         1313         10         1063         1481         34         395         1693         22           961         28         785         1086         28         279         1314         10         1062         1482         34         397         1695         22           962         28         786         1087         28         281         1081         1483         34         258         1696         22           963         28         787         1088         28         282         1317         10         1098         1485         34         244         1697         22           964         28         789         1091         28         284         1319         10         1096         1487         34         313         1699         22           965         28         789         1091         28         284         1319         10 <t< td=""><td>55 1832 3 58 1832 40</td></t<>	55 1832 3 58 1832 40
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$\begin{array}{cccccccccccccccccccccccccccccccccccc$	107 1834 40 108 1835 40
968 28 815 1098 10 498 1322 10 1105 1490 34 250 1706 22 969 28 817 1104 10 253 1323 10 1102 1493 34 271, 665 1707 22 970 28 818 1105 10 252 1324 10 1044 34 272, 666 1708 22	109   1836 4 73   1837 4 74   1838 4

PUBLIC LAW 89-554—SEPT. 6, 1966

Public Law 89-554

September 6, 1966 [H. R. 10104]

378

AN ACT

To enact title 5, United States Code, "Government Organization and Employees", codifying the general and permanent laws relating to the organization of the Government of the United States and to its civilian officers and employees.

Title 5, USC, Government Organization and Employees. Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the laws relating to the organization of the Government of the United States and to its civilian officers and employees, generally, are revised, codified, and enacted as title 5 of the United States Code, entitled "Government Organization and Employees", and may be cited as "5 U.S.C., § ", as follows:

# TITLE 5—GOVERNMENT ORGANIZATION

AND EMPLOYEES  PART Se	c.
I. THE AGENCIES GENERALLY 10 II. THE UNITED STATES CIVIL SERVICE COMMISSION 110 III. EMPLOYEES 210	1
PART I—THE AGENCIES GENERALLY CHAPTER Ser	2.
1. Organization10	28
3. Powers	
5. Administrative Procedure 50 7. Judicial Review 70	
9. EXECUTIVE REORGANIZATION 90	
CHAPTER 1—ORGANIZATION  Sec.  101. Executive departments. 102. Military departments. 103. Government corporation. 104. Independent establishment. 105. Executive agency.	
§ 101. Executive departments	
The Executive departments are:	
The Department of State.	
The Department of the Treasury.	
The Department of Defense.	
The Department of Justice.	
The Post Office Department.  The Department of the Interior.	
The Department of Agriculture.	
The Department of Commerce.	
The Department of Labor.	
The Department of Health, Education, and Welfare.	

#### § 102. Military departments

The military departments are:

The Department of the Army.

The Department of the Navy.

The Department of the Air Force.

#### § 103. Government corporation

For the purpose of this title—

(1) "Government corporation" means a corporation owned or controlled by the Government of the United States; and

[80 STAT.

#### CHAPTER 73—SUITABILITY, SECURITY, AND CONDUCT

#### SUBCHAPTER I—REGULATION OF CONDUCT

Sec.

7301. Presidential regulations.

#### SUBCHAPTER II—LOYALTY, SECURITY, AND STRIKING

7311. Loyalty and striking.
7312. Employment and clearance; individuals removed for national security.

#### SUBCHAPTER III—POLITICAL ACTIVITIES

Sec.

7321. Political contributions and services.

7322. Political use of authority or influence; prohibition.

7323. Political contributions; prohibition.

7324. Influencing elections; taking part in political campaigns; prohibitions;

7325. Penalties.

7326. Nonpartisan political activity permitted.

7327. Political activity permitted; employees residing in certain municipalities.

#### SUBCHAPTER IV—FOREIGN DECORATIONS

Sec.

7341. Receipt and display of foreign decorations.

#### SUBCHAPTER V—MISCONDUCT

Sec.

7351. Gifts to superiors.

7352. Excessive and habitual use of intoxicants.

#### SUBCHAPTER I—REGULATION OF CONDUCT

#### § 7301. Presidential regulations

The President may prescribe regulations for the conduct of employees in the executive branch.

### SUBCHAPTER II—LOYALTY, SECURITY, AND STRIKING

#### § 7311. Loyalty and striking

An individual may not accept or hold a position in the Government of the United States or the government of the District of Columbia if he-

(1) advocates the overthrow of our constitutional form of

government:

(2) is a member of an organization that he knows advocates the overthrow of our constitutional form of government;

(3) participates in a strike, or asserts the right to strike, against the Government of the United States or the government

of the District of Columbia; or

(4) is a member of an organization of employees of the Government of the United States or of individuals employed by the government of the District of Columbia that he knows asserts the right to strike against the Government of the United States or the government of the District of Columbia.

#### § 7312. Employment and clearance; individuals removed for national security

Removal under section 7532 of this title does not affect the right of an individual so removed to seek or accept employment in an agency of the United States other than the agency from which removed. However, the appointment of an individual so removed may be made only after the head of the agency concerned has consulted with the Civil

#### TITLE 5—GOVERNMENT ORGANIZATION AND EMPLOYEES

This title was enacted by Pub. L. 89-554, §1, Sept. 6, 1966, 80 Stat. 378

Part		Sec.
I.	The Agencies Generally	101
II.	Civil Service Functions and Re-	
	sponsibilities	1101
III.	Employees	2101

#### AMENDMENTS

1979—Pub. L. 96–54,  $\S2(a)(1)$ , Aug. 14, 1979, 93 Stat. 381, substituted "Civil Service Functions and Responsibilities" for "The United States Civil Service Commission" in item for part II.

Table Showing Disposition of All Sections of Former Title 5  $\,$ 

Title 5 Former Sections	Title 5 New Sections
1. 2	101
3	Rep.
4	3345
5	3346
6	3347
7	3348
8	3349
9	5535
10	2901
11, 12	2902
13–14a, 15	Rep.
16	3331
16a	2903, 2904
17, 17a	Rep.
17b, 17c	2905
18	2903
19	Rep.
20	2904
21	2906
21a	3332
21b	5507
22	301
22-1 (less 3d-5th provisos)	7532
22–1 (3d proviso)	3571, 5594
22–1 (4th and 5th provisos)	7312
22–2	7533
22–3 22a	7531
23–26c	302 Bon
27	Rep.   6106
28	6105
29, 29a, 30 to 30b-1, 30c to 30e-1,	Rep.
30f–30m.	Hep.
30n	6322
30n-1	T. 28 § 1823
300	5537
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30q	6321
30r(a)	6323
30r(b)	3551
30r(c)	502, 5534
30r(d)	2105
31–31b, 32	Rep.
33	7154
34-35a, 36-37a	Rep.
38	3341
39, 40	3342
41	T. 14 § 632
42, 42a	Rep.
43	3101
43a	3102
44	T. 31 § 492–1 (See Rev. T. 31
45	Table)
45	Rep.

Table Showing Disposition of All Sections of Former Title 5—Continued

FORMER TITL	E 5—Continued						
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46	3103						
46a	5511						
46b	5513						
46c	T. 31 §699a (See Rev. T. 31						
46d, 46e	Table) 5514						
47	3103; T. 18 § 1916						
47a	3103; T. 18 § 1916 8301; T. 10 § 1221						
48	T. 28 §514						
49	3106						
50	5501; T. 18 § 1916						
51	5536						
52	5502						
53 54	3108 3107						
55	Rep.						
55a	3109						
56	5503						
57–59c	Rep.						
60	T. 2 § 162						
61	D.C. Code, §31–1009						
61a	5552						
61a–1(a), (f)	5534a   Rep.						
61b (1st, 2d sentences)	5551						
61b (3d–5th sentences)	6306						
61b (6th sentence)	5551						
61c-61e	Rep.						
61f	5582						
61g	5581						
61h	5583						
61i	5581   5582						
61k	5581						
62–64a	Rep.						
65	T. 2 § 162						
66	T. 18 § 1914						
67	T. 7 § 2220						
68	T. 8 § 1353c						
69 70	5535, 5536 5536						
70a, 70b	5945						
70c	5942						
71	5536						
72	5535						
73, 73a	Rep.						
73b	5731						
73b–1(a), (b)	5724   5730						
73b–1(d)	5725						
73b–1(d)	5726						
73b–1(f)	5727						
73b–2	5703						
73b-3(a) (less 3d-6th provisos)	5722						
73b-3(a) (3d, 4th provisos)	5728						
73b-3(a) (5th, 6th provisos)	5729						
73b–3 (less (a))	5723						
73b-4	T. 41 §5a						
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73b–4d	5724						
73b–4e	5724a						
73b–4f	5724						
73b–5	5732						
73c	5727						
73c-1, 73c-2, 73d	Rep.						
73e	5731						
73f, 74–75a	Rep.						

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Table Showing Disposition of All Sections of Former Title 5—Continued

Table Showing Disposition of All Sections of Former Title 5—Continued

Title 5 Former Sections	Title 5 New Sections	Title 5 Former Sections	Title 5 New Sections
608b	T. 15 §1523	630c	Rep.
608c	T. 15 § 1524 T. 29 § 551	630d630e	T. 40 § 754 (See Rev. T. 40 Table) T. 40 § 755 Rep.
611a	T. 29 § 552	630f	Rep.
611b	T. 29 § 553	630g	T. 40 §756 (See Rev. T. 40 Table)
611c	Rep. and Elim. Rep.	630g-1 630g-2	T. 40 § 757 (See Rev. T. 40 Table) T. 40 § 759 Rep.
613a	T. 29 § 554	630h	T. 40 §758 (See Rev. T. 40 Table)
613b	T. 29 § 555	630i	Elim.
614 615	Rep. T. 29 § 556	630j	Rep. 3301, 7301
616	T. 29 § 557	631a, 631b(a)	Elim.
617	T. 29 § 558	631b(b), (c)	3304
618	T. 29 § 559 Rep.	632 (1st par.)	1101   1102
620	T. 29 § 560	632 (5th par.)	1102
621	T. 29 § 561	633(1)	1301, 3302
622	T. 29 § 562 T. 29 § 563	633(2)1	3304 3318
623	T. 42 § 3501	633(2)3	3306
623a	T. 42 § 3508	633(2)4	3321
623b	T. 42 § 3503	633(2)5	7321
623c	T. 42 § 3504 T. 42 § 3505	633(2)6	7152, 7322 1302, 3304
623e	T. 42 § 3507	633(2)8	2951, 3302
623f	T. 42 § 3506	633(2)9	7153
623g	T. 42 § 3502 T. 42 § 3501a	633(3) 633(4)	1302, 1307   1303
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624a	T. 42 § 3532	634	1306
624b	T. 42 § 3533 T. 42 § 3534	635 (1st 5 sentences)	1104, 1105 1105, 3305
624d	T. 42 § 3535	635 (7th sentence)	3304
624e	T. 42 § 3536	636	Rep.
624f	T. 42 § 3537 T. 10 § 8012	637 638	T. 18 § 1917 2102, 3304, 3361
626(b)	Rep.	638a	Rep.
626(e)	T. 10 §101(5); T. 50 §409(c)	638b	3307, 3322
626(d)	T. 10 § 8013	639	Rep.
626(e)	T. 10 § 8012 T. 10 § 8033	640 641	7352   3319
626(g)	T. 10 § 8011	642	3303
626–1	T. 10 § 8013, 8017	642a	2953
626–2	T. 10 §§ 8012, 9532 T. 10 § 8012	643–645b	Rep. Elim.
626b	T. 10 § 8013	646–651b	Rep.
626c(a), (f)	T. 10 § 8062	652(a)	7501
626c(b)	T. 10 §743	652(b)	5591–5593 7101
626d, 626e.	Rep.	652(d)	7101
626f	(See former 150p)	652a-652c	5596
626g–626j	(See former 150q–150t) Rep.	653, 654	Rep. 1304
626 <i>l</i> , 626m	T. 10 § 9441	658	Elim.
626n	T. 10 § 2632	659	3327
6260	Rep.	661–663b, 664–669a, 670–672c,	Rep.
626p	T. 10 § 9774 T. 10 § 9301	673–673b. 673c (1st par., less provisos)	Rep.
626s to 626s-2	T. 10 § 2481	673c (1st proviso)	6102
6268-3	T. 10 § 2667	673c (2d, 3d provisos)	5544
626s-4, 626s-5	Rep. T. 10 § 2667	673c (2d par.), 674–678b 679	Rep. Elim.
626t, 626u	T. 10 § 1581	680–684, 691, 691a, 692–692d, 693	Rep.
626v-626y, 627	Rep.	to 693–2, 693a–693d, 694, 649a,	
627a	T. 10 §§ 8208, 8215 T. 10 §§ 8071, 8208, 8297, 8299, 8305,	695, 695a, 696, 696a, 697, 697a, 698–698b, 699, 699a, 700, 700a,	
0270	8504, 8685, 8888, 8915, 8916, 8927, 8962, 8991	701, 701a, 702, 702a, 703, 703a, 704, 704a, 705, 705a, 706, 706a,	
627c	Rep.	707, 707a, 708, 708a, 709–615.	
627d	T. 10 § 8256	715a	3323 Pop
627e	T. 10 § 8685 T. 10 §§ 8549, 8580, 8818	719a, 719b, 720–729a, 730–736c,	Rep.
627g-627 <i>l</i>	Rep.	737–739b, 740, 740a.	
628	T. 10 § 9531	740b–740i	(See former 2281–2288)
628a	T. 10 § 9503 T. 10 § 174	745–745r 751	Rep. 8102
628c	T. 10 § 174 T. 10 § 1584	752	8102
628d	T. 10 § 2352	753	8105
628e	T. 10 §§ 2353, 2357	754	8106
628f, 628g	T. 10 §§ 2354, 2355 T. 10 §§ 174, 2356	755(a), (b) 755(c)	8107   8108
630	T. 40 §751 (See Rev. T. 40 Table)	755(d)	8109
630a	T. 40 §752 (See Rev. T. 40 Table)	756(a)	8110
D3UD QUED	T. 40 §753 (See Rev. T. 40 Table)	756(b)	1 9111



## IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF ALABAMA SOUTHERN DIVISION

AMERICA'S FRONTLINE	)	
DOCTORS, et al,	)	
	)	
Plaintiffs,	)	
	)	
v.	)	Case No. 2:21-cv-702-CLM
	)	
The UNITED STATES OF AMERICA,	)	
et al,	)	
	)	
Defendants	)	

**EXHIBIT 5** 

#### IN THE UNITED STATES DISTRICT COURT

#### FOR THE NORTHERN DISTRICT OF ALABAMA

AMERICA'S FRONTLINE DOCTORS, INC., a 501C3 Organization; DR. DAVID CALDERWOOD, an individual; JOSEPH MAKOWSKI, an individual; LYLE BLOOM, an individual; ELLEN MILLEN, an individual; JODY SOBCZAK, an individual; MICHAEL NELSON, an individual; and JOSEPH LEAHY, an individual;

Plaintiffs,

VS.

the UNITED STATES OF AMERICA; JOSEPH R. BIDEN, JR., in his official capacity as President of the United States; XAVIER BECERRA, Secretary of the U.S. Department of Health and Human Services, in his official capacity, DR. ANTHONY FAUCI, Director of the National Institute of Allergies and Infectious Diseases, in his official capacity, DR. JANET WOODCOCK, Acting Commissioner of the Food and Drug Administration, in her official capacity, U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES; the FOOD AND DRUG ADMINISTRATION; the CENTER FOR DISEASE CONTROL AND PREVENTION; the NATIONAL INSTITUTE OF HEALTH; the NATIONAL INSTITUTE OF ALLERGIES AND INFECTIOUS DISEASES; and DOES I-X

Civil Action No. 2:21-cv-00702-CLM

DECLARATION OF Dr. Henry L. Ealy, III

Defendants.

\_\_\_\_\_

#### **DECLARATION**

- I, Henry L. Ealy III, declare as follows.
- 1. I hold a Doctorate in Naturopathic Medicine, a Bachelor of Science in Mechanical Engineering, and I have worked professionally on the International Space Station project as both a lead database developer and data analyst.

- 2. I am the founder of the Energetic Health Institute and the lead researcher and author for the COVID Research Team.
- 3. The COVID Research Team collects, analyzes, and publishes our data analysis, investigative research, and key findings of this evolving crisis on a weekly basis. We began reporting on March 12, 2020, and have been consistent in our weekly research and publication since the inception of our work together in early 2020.
- 4. Our publications include 2 peer-reviewed investigational manuscripts <a href="COVID-19 Data Collection">COVID-19 Data Collection</a>, <a href="Covid-19 Data Collection">Comorbidity & Federal Law: A Historical Retrospective</a> and the 444 page peer-reviewed position statement <a href="COVID-19">COVID-19: Restoring Public Trust During A Public Health Crisis</a>.
- 5. Based upon my professional experience and extensive knowledge of the published data and peer-reviewed research, I am uniquely qualified to provide expert testimony that I believe to be of the highest accuracy and integrity, and can also be independently verified.
- 6. I routinely collect, analyze, and publish data on the following topics:
- Infective Spread Data Analysis Cases, Deaths, Recoveries, Odds Of Dying By Age
- Data Source https://covid.cdc.gov/covid-data-tracker

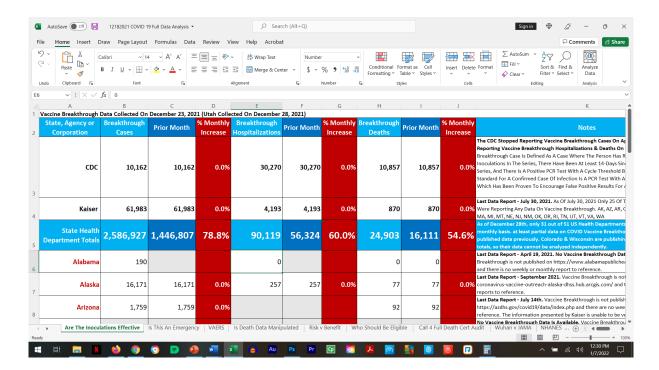
			- Cases, Deaths, Re D Data Tracker - Jai			
Demographic	Cases <sup>1</sup>	Deaths <sup>2</sup>	% Of Deaths	Recoveries <sup>3</sup>	Recovery Rate	Odds Of Dying
Age 0 to 4	1,261,771	344	0.05%	1,173,469	99.97%	1 in 3,667
Age 5 to 11	2,714,042	225	0.03%	2,524,621	99.99%	1 in 12,062
Age 12 to 17	3,240,519	504	0.07%	3,014,119	99.98%	1 in 6,429
Total 0 to 17	7,216,332	1,073	0.15%	6,712,209	99.99%	1 in 6,725
Age 18 to 29	9,833,119	5,304	0.75%	9,142,349	99.95%	1 in 1,853
Age 30 to 39	7,635,200	12,362	1.74%	7,090,589	99.84%	1 in 617
Age 40 to 49	6,542,670	28,002	3.95%	6,058,579	99.57%	1 in 233
Total 18 to 49	24,010,989	45,668	6.45%	22,291,517	99.81%	1 in 525
Age 50 to 64	8,551,286	123,637	17.45%	7,831,539	98.55%	1 in 69
Age 65 to 74	3,147,783	156,062	22.03%	2,772,289	95.04%	1 in 20
Age 75 to 84	1,573,840	184,563	26.05%	1,279,565	88.27%	1 in 9
Age 85+	822,954	197,540	27.88%	568,046	76.00%	1 in 4
Total 50 & Over	14,095,863	661,802	93.40%	12,451,439	95.30%	1 in 21
Total	45,323,184	708,543	100.00%	41,455,165	98.44%	1 in 64

Data Source Cases, Fatalities, People Inoculated - NVSS Published By CDC - https://covid.cdc.gov/covid-data-tracker

1 - Data Published from Jan 21, 2020 to Jan 6, 2022 (716 Days). Typically Data Collection is Reset Every Jan 1st. That Has Not Happened For COVID Data

2 - Deaths May Include Some People Who Died Due To Experimental COVID Inoculation As Well As Some People Who Were Incorrectly Categorized As A COVID Death

- 3 Recoveries Are Calculated By Subtracting An Age Demographic Estimate Of New Cases OverThe Previous 5 Days, The Number Of Hospitalizations & the Number Of Deaths From Total Published Cases
- Vaccine Breakthrough Data Analysis
- Data Source All State Public Health Departments Currently Publishing Data
- Please See Attached December 2021 Full Analysis with Citations



- Vaccine Adverse Events Reporting System (VAERS) Data Analysis
- Data Source <a href="https://wonder.cdc.gov/vaers.html">https://wonder.cdc.gov/vaers.html</a>

Demographic	Injuries Reported	Myocarditis or Pericarditis	Hospitalizations	Life Threatening	Permanently Injured	All Deaths	Deaths withi 48 Hours
Age < 6 Months	134	3	19			2	1
Age 6 to 11 Months	66	1	7				0
Age 1 to 2	92	0	5	2		2	2
Age 3 to 5	739	1	21				0
Age 6 to 17	34,803	1,142	2,442	444	260	66	16
Age 18 to 29	98,809	2,890	7,212	1,497	2,404	246	97
Age 30 to 39	132,106	2,035	7,919	2,196	3,964	381	130
Age 40 to 49	130,335	1,717	8,617	2,664	4,348	558	198
Age 50 to 59	131,962	1,613	10,530	2,933	4,261	1,164	405
Age 60 to 64	61,777	662	5,812	1,490	1,816	999	331
Age 65 to 79	142,149	1,380	19,116	3,840	3,670	4,643	1,444
Age 80+	41,452	231	11,300	1,658	1,195	5,203	1,823
Unknown Age	242,577	12,338	40,303	7,611	14,824	8,117	1,998
Total	1,017,001	24,013	113,303	24,343	36,758	21,382	6,445

- 7. The Vaccine Adverse Events Reporting System (VAERS) has a one-week delay in data publishing.
- 8. What this means is that for data made available to the public on January 7, 2022, the data being published only totals through what is known on December 31, 2021.
- 9. Additionally, we do not know if data backlogs exist. So, the data available is incomplete.

- 10. For data released on January 7, 2022, but collected through December 31, 2021, we know the following:
  - Based upon my independent analysis of the data provided, at least 21,382 deaths have occurred in the United States directly attributed to the experimental COVID inoculations.
  - Additionally, at least 6,445 of the 21,382 deaths have occurred within 48 hours of inoculation, which is a safety signal that suggests definitive causation in these cases.
  - Finally, when analyzing the data available in VAERS it is very concerning that a significant percentages of deaths (38.0%) are entered with an 'Unknown Age'.
- 11. This is significant because under Emergency Use Authorization, medical providers are required by law to report all adverse events, including death, to VAERS, so the vast majority of these records are entered by medical providers.
- 12. "The reporting requirements for COVID-19 vaccines are the same for those authorized under emergency use or fully approved. Healthcare providers who administer COVID-19 vaccines are **required by law** to report the following to VAERS:
  - Vaccine administration errors, whether or not associated with an adverse event (AE).
    - If the incorrect mRNA COVID-19 vaccine product was inadvertently administered for a second dose in a 2-dose series, VAERS reporting is required.
    - o If a different product from the primary series is inadvertently administered for the additional or booster (third dose), VAERS reporting **is** required.
    - **OVAERS** reporting is not required for the following situations:
      - If a mixed series is given intentionally (e.g., due to hypersensitivity to a vaccine ingredient)
      - Mixing and matching of booster doses (as of October 21, 2021, mixing and matching of booster doses is allowed)
  - Serious AEs regardless of whether the reporter thinks the vaccine caused the AE.
     Serious AEs per FDA are defined as:
    - Death
    - A life-threatening AE
    - o Inpatient hospitalization or prolongation of existing hospitalization
    - A persistent or significant incapacity or substantial disruption of the ability to conduct normal life functions
    - A congenital anomaly/birth defect

- An important medical event that based on appropriate medical judgement may jeopardize the individual and may require medical or surgical intervention to prevent one of the outcomes listed above
- Cases of Multisystem Inflammatory Syndrome
- Cases of COVID-19 that result in hospitalization or death

#### https://vaers.hhs.gov/reportevent.html

- 13. If we reduce data analysis to the case reports available in VAERS, we can prove that at least 21,282 deaths have occurred in connection with administration of the experimental COVID inoculations.
- 14. However, it was known prior to COVID that less than 1% of actual vaccine related injuries were reported to VAERS by medical providers even though they are required to report by law all vaccine injuries.
- 15. "Adverse events from drugs and vaccines are common but underreported. Although 25% of ambulatory patients experience an adverse drug event, less than 0.3% of all adverse drug events and 1-13% of serious events are reported to the Food and Drug Administration (FDA). Likewise, fewer than 1% of vaccine adverse events are reported."
  https://digital.ahrq.gov/sites/default/files/docs/publication/r18hs017045-lazarus-final-report-2011.pdf
- 16. While this is certainly a significant finding, it is difficult to reasonably conclude, from this alone, that less than 1% of experimental COVID inoculation injuries are being reported due to the legal requirement to report and additional pressure created by this unrelenting crisis.
- 17. Therefore, we are forced to seek additional analysis to determine what level of underreporting is currently taking place.
- 18. For that my research has taken me to two extremes of underreporting for analysis.
- 19. Looking at the potential high end of the extreme of underreporting for analysis, my research points to the Columbia University study published by Pantazatos and Seligmann.

- 20. "Comparing our estimate with the CDC-reported VFR (0.002%) suggests VAERS deaths are underreported by a factor of 20, consistent with known VAERS under-ascertainment bias."
  - https://www.researchgate.net/publication/355581860 COVID vaccination and agestratified all-cause mortality risk
- 21. Looking at the potential low end of the extreme of underreporting for analysis, my research points to a CMS whistleblower who has provided testimony under penalty of perjury to the United States District Court for the Northern District of Alabama. [Case 2:21-cv-00702-CLM].
- 22. "Over the last 20 years, she [Jane Doe] has developed over 100 distinct healthcare fraud detection algorithms for use in the public and private sectors. In her expert opinion, VAERS under-reports deaths caused by the Vaccines by a conservative factor of at least 5."
- 23. As a result, this provided me a reasonable range with which to establish the extent of VAERS underreporting in order to better understand the likely scope of actual deaths related to the experimental COVID inoculations.
- 24. That range of underreporting is by a factor of 5 to 20 times.
- 25. Extrapolating the Columbia University study and the sworn testimony of Jane Doe whistleblower, who has 20 years of experience detecting healthcare fraud, it is reasonable to arrive at the following conclusions:
  - Underreporting to VAERS is occurring.
  - Adjusting for underreporting could mean that VAERS deaths as of December 31,
     2021 could be as high as 21,382 x 20 = 427,640 deaths overall.
  - Additionally, VAERS deaths within 48 hours post inoculation, as of December 31, 2021, could be as high as 6,445 x 20 = 128,900 deaths within 48 hours post experimental COVID inoculation.
  - Adjusting for underreporting could mean that VAERS deaths as of December 31,
     2021 could be as low as 21,382 x 5 = 106,910 deaths overall.

- Additionally, VAERS deaths within 48 hours post inoculation, as of December 31, 2021, could be as low as 6,445 x 5 = 32,225 deaths within 48 hours post experimental COVID inoculation.
- 26. Further, I reviewed the 5.3.6 CUMULATIVE ANALYSIS OF POST-AUTHORIZATION ADVERSE EVENT REPORTS OF PF-07302048 (BNT162B2) RECEIVED THROUGH 28-FEB-2021 published by Pfizer, for the benefit of its Regulatory Agencies, among others, in which they review post adverse event data for their experimental COVID inoculation from its temporary emergency use authorization in December 2020 through February 28, 2021. In that brief timespan, Pfizer reported 1223 deaths and 9,400 unknown outcomes, along with 11,361 more who were "not recovered" at time of report.
- 27. Adjusting for underreporting, as above, means that the range of fatalities from the Pfizer injection alone was between 6,115 and 24,460. All fatalities occurred in less than 3 months and without factoring in fatalities from the other two manufacturers during the same time range.
- 28. Adjusting for underreporting, as above, means that the range of unknown outcomes from the Pfizer injection alone was between 47,000 and 188,000. All in less than 3 months and without factoring in unknown injuries from the other two manufacturers during the same time frame.

I declare under the penalty of perjury that the foregoing is true and correct to the best of my information, knowledge and belief.

Dated: January 07, 2022

HENRY L. EALY, III, N.D.

Founder, Energetic Health Institute Lead Researcher & Author, COVID Research Team